



MINUTES

**Ordinary Council Meeting
Monday, 15 March 2021**

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**MINUTES OF TAURANGA CITY COUNCIL
ORDINARY COUNCIL MEETING
HELD AT THE TAURANGA CITY COUNCIL, COUNCIL CHAMBERS, 91 WILLOW STREET,
TAURANGA
ON MONDAY, 15 MARCH 2021 AT 10.30AM**

PRESENT: Commission Chair Anne Tolley, Commissioner Shadrach Rolleston, Commissioner Stephen Selwood and Commissioner Bill Wasley

IN ATTENDANCE: Marty Grenfell (Chief Executive), Paul Davidson (General Manager: Corporate Services), Barbara Dempsey (General Manager: Regulatory & Compliance), Susan Jamieson (General Manager: People & Engagement), Nic Johansson (General Manager: Infrastructure), Christine Jones (General Manager: Strategy & Growth), Gareth Wallis (General Manager: Community Services), Carlo Ellis (Manager: Strategic Maori Engagement), Ross Boreham (Communications Specialist), Jeremy Boase (Manager: Strategy & Corporate Planning), Kathryn Sharplin (Manager: Finance), Paul Dunphy (Director of Places & Spaces), Jim Taylor (Transactional Services Manager), Josh Logan (Team Leader: Corporate Planning), Tracey Hughes (Financial Insights & Reporting Manager), Guy Protheroe (Urban Designer), Robyn Garrett (Team Leader: Committee Support), Raj Naidu (Committee Advisor) and Jenny Teeuwen (Committee Advisor)

1 OPENING KARAKIA

Carlo Ellis, Manager: Strategic Maori Engagement, opened the meeting with a Karakia.

2 APOLOGIES

Nil

3 PUBLIC FORUM

3.1 Mr Michael O'Neill – Innovating Streets project

Key points

- On behalf of the Mount community and residents involved in the Innovating Streets consultation workshops, offered to Tauranga City Council (TCC) recognition of a job well done. It had been a positive local experience.
- Offered a vote of thanks for the consultation model that captured local interests and enabled real and meaningful engagement with community representatives. Hoped to see the model adopted by other council projects going forward.
- The representation group covered all demographics with wide and varying perspectives.
- Requested that the design be better modified to avoid the loss of vital carparking spaces between the main beach and Tay Street.

The Commission Chair thanked Mr O'Neill for his presentation.

3.2 Bay of Plenty Regional Council – Chair Doug Leeder, Crs Paula Thompson, Matemoana McDonald and Andrew von Dadelszen – Long Term Plan presentation

A copy of the Bay of Plenty Regional Council (BOPRC) presentation for this item can be viewed on Tauranga City Council's website in the Minutes Attachments document for this council meeting.

Key points

- Tauranga was pivotal to the success of the region. Conversely, Tauranga was dependent on the success of the region.
- It was important to work collectively and collegially together for the betterment of the region.
- BOPRC was essentially about the environment.
- Currently responding to central government regulatory reform with a focus on the National Environment Standards for fresh water and air quality.
- Focussed on regional recovery post Covid-19.
- The region would be challenged to meet nation climate change targets, particularly for emissions reduction.
- Absolutely focussed on easing the congestion in the city. The priority was to find mode shift change. Believed the public transport “spoke and hub” model was the right model for the city but the model required the right infrastructure to be successful.
- Committed to working with TCC to get good outcomes for the Regional Land Transport Plan (RLTP).
- Looked to ensure that the Māori view became more recognised and acknowledged. The provisions for Māori coming from central government would be better addressed and supported if councils worked collaboratively together.
- Fortunate to have a range of funding sources. 29% of income came from investment income. This income currently offset general rates by \$310 per property.
- Committed to community participation and engagement.
- Acknowledged it was time for transformational shifts to occur, particularly in regards to emissions reductions.
- Proposed spending over the next 10 years was \$1.6 billion; three quarters dedicated to transport and urban planning.
- BOPRC’s Financial Strategy aimed to improve resilience to internal and external influences and challenges.
- For the first three years of the Long-Term Plan (LTP), BOPRC will fund the proposed public transport targeted rate increase from general reserves.
- LTP consultation would be around climate change sustainability initiatives, public transport bus fares, and a regional safety and rescue services fund.

In response to questions

- The free school bus trial would continue through to December. The trial had been disrupted last year by the Covid-19 level 4 lockdown.
- The implementation of the National Policy Statement standards for fresh water would be a work in process. The new standards would prevail when current territorial authorities wastewater and stormwater discharge resource consents expired.
- BOPRC was looking at better ways for shared decision making with Māori and providing the space for Tangata Whenua to sit at the decision-making table. More conversations were required inside and outside of council to enable real change in this space. Wider application of matauranga Māori was being considered within BOPRC activities.
- Strategic and spatial planning would provide opportunities for climate change going forward. An integrated way of working was required to meet the aspirations of the current government, particularly in the Western Bay of Plenty’s urban and transport space.
- Infrastructure that supported public transport e.g. hubs and clearways, was key to increasing service development and patronage of public transport.

The Commission Chair thanked Chair Doug Leeder, Crs Paula Thompson, Matemoana McDonald and Andrew von Dadelszen for their presentation.

Attachment

- 1 Presentation - BOPRC LTP

4 ACCEPTANCE OF LATE ITEMS

Nil

5 CONFIDENTIAL BUSINESS TO BE TRANSFERRED INTO THE OPEN

Nil

6 CHANGE TO THE ORDER OF BUSINESS

Nil

7 CONFIRMATION OF MINUTES

Nil

8 DECLARATION OF CONFLICTS OF INTEREST

Nil

9 DEPUTATIONS, PRESENTATIONS, PETITIONS

Nil

10 RECOMMENDATIONS FROM OTHER COMMITTEES

Nil

11 BUSINESS**11.1 Development Contributions - Papakainga housing**

This item had been left to lie on the table at the 8 March Council meeting as further information had been requested.

A copy of the tabled document for this item and Item 11.2 – Development Contributions (DCs) on papakainga and community housing provider (CHP) developments - can be viewed on Tauranga City Council's website in the Minutes Attachments document for this committee meeting.

RESOLUTION CO3/21/1

Moved: Commission Chair Anne Tolley

Seconded: Commissioner Stephen Selwood

That the Council:

- a) Provides \$250,000 per year for each of the next three financial years to be applied to a Papakainga Development Contributions Grant Fund, with the funding source to be the proceeds of the Elder Housing Portfolio.
- b) Notes that the intention is for the Grant Fund to be available to fully subsidise development contributions on Papakainga housing and that a policy will be developed which defines eligibility, application, assessment and approval processes.
- c) Incorporates the above decisions into the draft development contributions policy and the draft long term plan for the purposes of consultation.
- d) Provides for long term deferral of development contributions of up to 10 years in the event that those contributions are still payable.

CARRIED

Attachment

- 1 Tabled document - Development contributions (DCs) on papakainga and community housing provider (CHP) developments

11.2 Development Contributions - Community Housing Providers

This item had been left to lie on the table at the 8 March Council meeting as further information had been requested.

RESOLUTION CO3/21/2

Moved: Commission Chair Anne Tolley

Seconded: Commissioner Bill Wasley

That the Council:

- a) Provides \$250,000 per year for each of the next three financial years to be applied to a Community Housing Development Contributions Grant Fund, with the funding source to be the proceeds of the Elder Housing Portfolio.
- b) Notes that the intention is for the Grant Fund to be available to fully subsidise development contributions on community housing and that a policy will be developed which defines eligibility, application, assessment and approval processes.
- c) Incorporates the above decisions into the draft development contributions policy and the draft long term plan for the purposes of consultation.
- d) Provides for long term deferral of development contributions of up to 10 years in the event that those contributions are still payable.

CARRIED

11.3 2021-31 Long-Term Plan - Outcomes proposal

Staff Marty Grenfell, Chief Executive
Christine Jones, General Manager: Strategy and Growth
Nic Johansson, General Manager: Infrastructure Services
Paul Davidson, General Manager: Corporate Services
Gareth Wallis, General Manager: Community

In response to questions

- The benchmarking exercise with other councils requested by the Commissioners would be undertaken utilising existing budgets.
- Information in the consultation documentation on the level of investment in renewals and services would clearly show that investment was not only going to growth, but also to improvements to current levels of service and renewals of existing assets.
- Information in the consultation documentation would clearly show how the Development Contributions (DCs) policy worked and how the load was shared fairly between existing ratepayers, new ratepayers, the business community, and developers. It was also important that the gap between what was estimated to be funded by DCs and what was actually funded, and how to close the gap, was clearly understood.
- What was proposed to be delivered in the next financial year in terms of service delivery through activities would be delivered. In terms of the capital programme, renewals generally sat at around 95% delivery, and historically, the capital programme outside of renewals, sat at around 60-70% delivery.
- Crown Infrastructure Partners (CIP) funding for the Cameron Road project covered stage one, from Harington Street to 17th Ave. Stage two, 17th Ave to Barks Corner was part of the Transport System Plan (TSP) and was a separate deliverable.

- The Strategic Acquisition Fund enabled TCC to acquire land that was related to a strategic direction that had been approved by council, when it became available on the market.
- Any additional infrastructure investment that took TCC over the allowed debt limits would incur a debt retirement levy and this would have a rating impact.
- It was acknowledged that TCC was behind with community facilities in existing areas. Investment in major community amenity facilities e.g. library, aquatic centre was often prioritised over smaller local neighbourhood amenities.
- All projects that had been excluded from funding in the LTP would be included in the public consultation documentation. Residents would be able to make submissions requesting that excluded projects be included, with the knowledge that their inclusion may increase rating levels.

The recommendations for this item were taken in parts.

RESOLUTION CO3/21/3

Moved: Commission Chair Anne Tolley

Seconded: Commissioner Bill Wasley

That the Council:

Community outcomes

- (a) Amends the community outcome “We have a well-planned city” to read:

We have a well-planned city – *Tauranga is a city that is well-planned with a variety of successful and thriving compact centres, resilient infrastructure, and community amenities.*

- (b) Amends community outcome “We are Inclusive” to read:

We are inclusive – *Tauranga is a city that recognises and promotes partnership with Tangata Whenua, and values culture and diversity, and where people of all ages and backgrounds are included, feel safe, connected and healthy.*

- (c) Adds a new community outcome as follows:

We recognise we are an integral part of the wider Bay of Plenty region and upper North Island – *Tauranga is a well-connected city having a key role in making a significant contribution to the social, economic, cultural and environmental well-being of the region.*

- (d) Reconfirms the remaining community outcomes.

CARRIED

RESOLUTION CO3/21/4

Moved: Commission Chair Anne Tolley

Seconded: Commissioner Stephen Selwood

Proposed long-term plan key investment proposals

- (e) Notes that the proposed long-term plan focuses on key investment proposals relating to:
- (i) residential and business land supply investment
 - (ii) transport investment
 - (iii) community facilities investment
 - (iv) city centre investment
 - (v) resilience investment
 - (vi) enabling delivery

Resilience capital investment programme

- (f) Supports a capital investment programme of \$200 million over 10 years for resilience (requiring a \$100 million increase to Attachment 1)

CARRIED**RESOLUTION CO3/21/5**

Moved: Commission Chair Anne Tolley

Seconded: Commissioner Stephen Selwood

Capital investment programme

- (g) Confirms the proposed capital investment programme of \$3.476 billion over ten years (in 2021 dollars) as included at Attachment 1, with the following amendments, and any other amendments resulting from resolutions adopted after this report:
- (i) Additional accessible recreation projects:
- Blake Park shared sports facility
 - Te Tumu destination playground development
 - Greerton Park development
 - Memorial Park to City Centre pathway
 - Shared club facility on Gordan Spratt Reserve
 - Marine Parade boardwalk
 - Accessibility hotspots
 - Wairoa River Esplanade improvements
 - Gordon Spratt Reserve development
 - Ferguson Park Beach Road end public toilet
 - Gordon Spratt multi-sport and cricket pavilion
 - Welcome Bay Road esplanade development
 - Playground shade
 - Western Corridor destination playground development

CARRIED**11.4 Innovating Streets at the Mount**

Staff Gareth Wallis, General Manager: Community Services
Guy Protheroe, Urban Designer

On behalf of the organisation, Gareth Wallis acknowledged and thanked the 28 members of the Community Co-design Group for their involvement and participation in the project over the past few months.

In response to questions

- Inclusion of a cycleway in the boardwalk extension proposal was unlikely to be achievable; accommodating both road and cycleway elements would be difficult.
- The Innovating Streets project would probably not have gone ahead if Waka Kotahi (New Zealand Transport Agency - NZTA) had not provided funding.

RESOLUTION CO3/21/6

Moved: Commissioner Bill Wasley

Seconded: Commissioner Shadrach Rolleston

That the Council:

- (a) Receives the Innovating Streets at the Mount report.
- (b) Approves undertaking work to investigate feasibility and cost estimates for an extension to the Marine Parade boardwalk, from the Cenotaph to Oceanbeach Road roundabout, for potential inclusion in the Long-term Plan 2021-31.

CARRIED

11.5 2021-2031 Long-term Plan - Draft User Fees and Charges

Staff Paul Davidson, General Manager Corporate Services
Christine Jones, General Manger: Strategy and Growth

In response to questions

- The technical part of the Parking Strategy had been completed. Work was now underway to ensure there was alignment with the BOPRC's public transport infrastructure and services.
- There was a need to demonstrate that TCC was operating as effectively and efficiently as it could. It was important that the message was clearly communicated in the consultation documentation that TCC was focussed on driving efficiencies across the organisation.
- It was recognised that user fees did not cover all of the Environmental Health and Licencing and Building Services activities. The deficits represented a public good element for the activity that was not charged and were offset by rates.

RESOLUTION CO3/21/7

Moved: Commissioner Shadrach Rolleston

Seconded: Commissioner Bill Wasley

That the Council:

- (a) Receives the 2021-2031 Long-term Plan – Draft User and Charges report.
- (b) That Council approve the draft User Fees and Charges as set out in **Attachment 1**, in order to form part of the supporting information for consultation on the 2021-2031 Long-term Plan.

CARRIED

11.6 2021-31 Long Term Plan Financial Options

Staff Paul Davidson, General Manager Corporate Services
Jeremy Boase, Manager: Strategy & Corporate Planning
Kathryn Sharplin, Manager: Finance
Jim Taylor, Transactional Services Manager

In response to questions

- There would always be some level of risk in DC estimations. Timing, in particular, was difficult to estimate. Risk was being better managed in new greenfield areas through the change from a 'per lot' charge to a 'per hectare' charge. TCC was one of the most transparent councils in terms of DCs and tried to maximise recovery within the legislative framework but there were limitations and difficulties with the legislation.
- Targeted rates:
 - Deletion of a targeted rate would need to go through a consultation process with a council decision, and be based on analysis that showed that the specific purpose of the targeted rate was no longer relevant.
 - Changes to proposed targeted rates out for consultation could be made if there was significant feedback through the submission process for a change. It would be difficult to initiate a new targeted rate during LTP deliberations, and the recommendation would be to signal the rate as a possible targeted rate for the future. The differential rate was slightly different in that this could be made higher or lower during deliberations.
 - The targeted rate for wastewater was based on the number of toilets (pans), not a volume based charge. It was recognised that the commercial/industrial sector used 30 percent of the water but paid about 20 percent of wastewater charges. A commercial/industrial differential rate was possible but more investigation and evidence would be required before one could be considered.

- It was possible to have a targeted rate for the district plan costs. This was already happening in other areas of the country.
- District Plan review:
 - It was recommended that the budget for the District Plan review remain as was to stay within the current legislative framework. This would continue to be monitored, and modified to new/amended legislative requirements as needed.
 - TCC worked as much as possible with the Western Bay of Plenty District Council (WBOPDC) on the District Plan review to achieve as much alignment as possible. The opportunity for a joint District Plan review would be explored and the outcome reported back to a future meeting.

The recommendations for this item were taken in parts.

RESOLUTION CO3/21/8

Moved: Commission Chair Anne Tolley

Seconded: Commissioner Shadrach Rolleston

That the Council:

- (a) Notes the budgets and rating impacts in this report are based on the level of capital investment proposed for the LTP as included in the proposed capital investment programme in the previous report “2021-31 Long-term Plan – Outcomes Proposal”. Any changes to the capital programme made prior to and after the adoption of this report will need to be reflected in updated budgets and rating impacts to those noted in this report.
- (b) Confirms that work should continue to explore alternative funding and financing options.
- (c) Notes that debt retirement is required to maintain financial sustainability at the capital investment levels proposed and that it should be included in the activities where large infrastructure investment is proposed.

CARRIED

RESOLUTION CO3/21/9

Moved: Commissioner Bill Wasley

Seconded: Commissioner Stephen Selwood

- (d) Agrees to the debt retirement proposed in Attachment 1 option A and option B to this report subject to any changes to capital budgets.
- (e) Agrees that the operating budgets in Attachment 2 form the basis for the setting of rates for the preferred options for the draft LTP adjusted for any resolutions prior to and after the adoption of the report.

CARRIED

RESOLUTION CO3/21/10

Moved: Commissioner Bill Wasley

Seconded: Commissioner Shadrach Rolleston

- (f) Agrees to loan funded operating expenditure as set out in Table 1.

CARRIED

RESOLUTION CO3/21/11

Moved: Commissioner Bill Wasley

Seconded: Commissioner Stephen Selwood

- (g) Agrees to new targeted rates as set out in Attachment 4 option A and option B to this report subject to any changes to capital budgets.

CARRIED

RESOLUTION CO3/21/12

Moved: Commission Chair Anne Tolley
 Seconded: Commissioner Stephen Selwood

- (h) Notes the principles for rating structure in the draft revenue and financing policy approved by Council on 8 March.
- (i) Agrees to increase the commercial differential to 1.6 in 2021-2022, to apply to the general rate, resilience rate and proposed new targeted rates in community, transportation and stormwater.

CARRIED

RESOLUTION CO3/21/13

Moved: Commission Chair Anne Tolley
 Seconded: Commissioner Bill Wasley

- (j) Agrees the Uniform Annual General Rate and other rates set on a uniform basis, excluding wastewater, should remain at 10% of total rates after the introduction of the full kerbside waste collection service.

CARRIED

At 12.42pm, the meeting adjourned.

It was agreed that the meeting would resume at 1.30pm and would immediately move into the Public Excluded session. Item 11.7 - Submission to Bay of Plenty Regional Council Long Term Plan 2021-2031, would then be taken at the conclusion of the Public Excluded session.

At 1.30pm, the meeting resumed.

12 PUBLIC EXCLUDED SESSION

RESOLUTION TO EXCLUDE THE PUBLIC

RESOLUTION CO3/21/14

Moved: Commissioner Bill Wasley
 Seconded: Commissioner Stephen Selwood

That:

- (a) the public be excluded from the following parts of the proceedings of this meeting.
- (b) David Lambie, TwentyTwo Property Consultants, be permitted to remain at this meeting after the public has been excluded, because of his knowledge of the item to be discussed.

The general subject matter of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter, and the specific grounds under section 48 of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under section 48 for the passing of this resolution
13.1 - Consolidated Civic Administration Premises	s7(2)(i) - the withholding of the information is necessary to enable Council to carry on, without prejudice or disadvantage, negotiations (including commercial	s48(1)(a) - the public conduct of the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information for

	and industrial negotiations)	which good reason for withholding would exist under section 6 or section 7
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CARRIED

At 1.43pm, the meeting resumed in the Open session.

11 BUSINESS (CONTINUED)

11.7 Submission to Bay of Plenty Regional Council Long Term Plan 2021-2031

Staff Christine Jones, General Manager: Strategy & Growth

A copy of the tabled document for this item – Submission to the Bay of Plenty Regional Council Long Term Plan 2021-2031 - can be viewed on Tauranga City Council’s website in the Minutes Attachments document for this council meeting.

Amendments requested

- Add front-end paragraph regarding working collaboratively at a governance to governance level.
- Remove:
 - Paragraph 7
 - Paragraph 8
 - Paragraph 9
 - Paragraph 29 – bullet point A
- Paragraph 16 – add preference to work collaboratively to achieve mode shift.

RESOLUTION CO3/21/15

Moved: Commissioner Bill Wasley

Seconded: Commissioner Stephen Selwood

That the Council:

- (a) Approves the submission to the Bay of Plenty Regional Council Draft Long Term Plan with the following amendments / additions:
 - (i) Add front-end paragraph regarding working collaboratively at a governance to governance level.
 - (ii) Remove:
 - Paragraph 7
 - Paragraph 8
 - Paragraph 9
 - Paragraph 29 – bullet point A
 - (iii) Paragraph 16 – add preference to work collaboratively to achieve mode shift.

CARRIED

Attachment

- 1 Tabled document - Submission to the Bay of Plenty Regional Council Long Term Plan 2021-2031

13 DISCUSSION OF LATE ITEMS

Nil

14 CLOSING KARAKIA

Carlo Ellis, Manager: Strategic Maori Engagement, closed the meeting with a Karakia.

The meeting closed at 1.50pm.

The minutes of this meeting were confirmed at the Ordinary Council meeting held on 22 March 2021.

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CHAIRPERSON