

AGENDA

Tangata Whenua / Tauranga City Council Committee meeting Wednesday, 4 December 2024

I hereby give notice that a Tangata Whenua / Tauranga City Council Committee meeting will be held on:

Date: Wednesday, 4 December 2024

Time: 9.30am

Location: Moko Marae

1332 Te Puke Highway

Waitangi Te Puke

Please note that this meeting will be livestreamed and the recording will be publicly available on Tauranga City Council's website: www.tauranga.govt.nz.

Marty Grenfell
Chief Executive

Terms of reference – Tangata Whenua/Tauranga City Council Committee

Common responsibilities and delegations

The following common responsibilities and delegations apply to all standing committees.

Responsibilities of standing committees

- Establish priorities and guidance on programmes relevant to the Role and Scope of the committee.
- Provide guidance to staff on the development of investment options to inform the Long Term Plan and Annual Plans.
- Report to Council on matters of strategic importance.
- Recommend to Council investment priorities and lead Council considerations of relevant strategic and high significance decisions.
- Provide guidance to staff on levels of service relevant to the role and scope of the committee.
- Establish and participate in relevant task forces and working groups.
- Engage in dialogue with strategic partners, such as Smart Growth partners, to ensure alignment of objectives and implementation of agreed actions.
- Confirmation of committee minutes.

Delegations to standing committees

- To make recommendations to Council outside of the delegated responsibility as agreed by Council relevant to the role and scope of the Committee.
- To make all decisions necessary to fulfil the role and scope of the Committee subject to the delegations/limitations imposed.
- To develop and consider, receive submissions on and adopt strategies, policies and plans relevant to the role and scope of the committee, except where these may only be legally adopted by Council.
- To consider, consult on, hear and make determinations on relevant strategies, policies and bylaws (including adoption of drafts), making recommendations to Council on adoption, rescinding and modification, where these must be legally adopted by Council.
- To approve relevant submissions to central government, its agencies and other bodies beyond any specific delegation to any particular committee.
- Engage external parties as required.

Terms of reference – Tangata Whenua/Tauranga City Council Committee

Membership

Independent chairperson Mr Anthony Fisher

Deputy chairperson Mayor Mahé Drysdale

Tauranga City Council Deputy Mayor Jen Scoular

members Cr Hautapu Baker
Cr Kevin Schuler

Cr Mikaere Sydney (and during his leave of absence

Cr Rod Taylor)

Tangata Whenua members
6 members from the Tauranga

6 members from the Tauranga Moana Tangata Whenua Collective Ms Matire Duncan Mr Puhirake Ihaka Ms Kura Martin

Ms Destiny Leaf Mr Whitiora McLeod Mr Buddy Mikaere

Quorum Half of the members present, where the number of

members (including vacancies) is <u>even</u>; and a <u>majority</u> of the members present, where the number of

members (including vacancies) is odd.

Meeting frequency Six meetings a year to be held on marae.

Members from Te Rangapū Mana Whenua o Tauranga Moana to

attend meetings

Members from Te Rangapū Mana Whenua o Tauranga

Moana are to be invited to all meetings.

At the Chairperson's discretion, Te Rangapū Mana Whenua o Tauranga Moana members may speak to

reports.

To avoid doubt only members of the Committee can

move or second recommendations or vote.

Hapū presentations Hapū presentations to be held at the beginning of each

meeting.

The remainder of the business of the Tangata Whenua/Tauranga City Council Committee will be held

at the conclusion of the hapū presentation.

Minutes Minutes will be confirmed at each meeting.

Livestreaming of meetings The meetings will be livestreamed.

Livestreaming of presentations by hapū will be subject

to permission from the marae.

Rapua te huarahi whanui hei ara whakapiri i nga iwi e rua i te whakaaro kotahi

Seek the broad highway that will unite the two peoples toward a common goal.

Membership

Partners

Tauranga City Council and "nga hapu me nga iwi o Tauranga Moana" representing Tangata Whenua within the Tauranga City Council rohe (boundaries).

Tangata Whenua representatives are to be those with signed hapu protocols. One of the six Tangata Whenua representatives is to be a Kaumatua. Kaumatua representation is to have the ability to be shared between two Kaumatua if required.

Background

Council is committed to establishing and monitoring appropriate links with Tangata Whenua to enable effective relationships to develop and meet a number of legislative requirements including those under the Resource Management Act 1991 and the Local Government Act.

- 1. Tangata Whenua are deemed to be the respective Iwi and Hapū of Tauranga Moana.
- 2. The Local Government Act 1974 and Local Government Act 2002 contain provisions relating to the exercise of the powers, functions and duties of the Tauranga City Council.

Principles of the partnership

The Partners:

- Recognise the Treaty of Waitangi as the founding document of Aotearoa NZ.
- Will work with respect, goodwill, honesty, trust and integrity toward the other party and celebrate cultural diversity.
- Recognise that the relationship is a mutual two-way relationship and any changes of the agreement need to involve discussions and agreement between the partners.
- Recognise the need for Tauranga City Council to work within a legislative framework.
- Recognise the independence of each partner, including:
 - (a) The tangata whenua representatives as a voice for the Māori communities;
 - (b) Recognise the independence of hapū and iwi;
 - (c) The Council as a democratic decision maker, responsible to the community as a whole.

Role and scope

- To forge an ongoing effective and meaningful partnership between the Tauranga City Council and Tangata Whenua.
- To facilitate meaningful understanding of future impacts on key issues affecting Tangata Whenua and Māori that Council can influence.

The functions and key tasks are:

- (a) To bring to the other partner's attention issues / concerns in respect of existing strategy or policy.
- (b) To exchange information of mutual interest.
- (c) To discuss new initiatives approaches and directions.
- (d) Agree agenda topics for the following three consecutive meetings.

Communication

- To educate the wider community on Tangata Whenua issues.
- To establish and maintain communication and consultation channels within the Council organisation and Tangata Whenua groups.

Monitoring

- To regularly monitor projects, policies and strategies managed or under development by Council which affect Tangata Whenua.
- To regularly monitor progress of key issues identified by Tangata Whenua through reporting of Council and the Tangata Whenua Collective (Te Rangapū Mana Whenua o Tauranga Moana).
- To monitor the on-going development and process of the Standing Committee.

Power to recommend

- To Council or any Standing Committee as it deems appropriate.
- Reports to Council.

Order of Business

1	Openi	ng karakia	9
2	Apolo	gies	9
3	Public	: forum	9
4	Accep	otance of late items	9
5	Confid	dential business to be transferred into the open	9
6	Chang	ge to order of business	9
7	Confir	mation of minutes	10
	7.1	Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 9 October 2024	10
8	Decla	ration of conflicts of interest	19
9	Deput	ations, presentations, petitions	20
	9.1	Presentation - Ngati Moko	20
10	Busin	ess	21
	10.1	Tangata Whenua/Tauranga City Council Committee - Chairperson's Report - December 2024	21
	10.2	Te Rangapu Mana Whenua o Tauranga Moana Report - December 2024	25
	10.3	Tangata Whenua Presentation Updates - December 2024	32
11	Discu	ssion of late items	42
12	Closir	ng karakia	42

- 1 OPENING KARAKIA
- 2 APOLOGIES
- 3 PUBLIC FORUM
- 4 ACCEPTANCE OF LATE ITEMS
- 5 CONFIDENTIAL BUSINESS TO BE TRANSFERRED INTO THE OPEN
- 6 CHANGE TO ORDER OF BUSINESS

7 CONFIRMATION OF MINUTES

7.1 Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 9 October 2024

File Number: A17180439

Author: Caroline Irvin, Governance Advisor

Authoriser: Anahera Dinsdale, Acting Team Leader: Governance Services

RECOMMENDATIONS

That the Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 9 October 2024 be confirmed as a true and correct record.

ATTACHMENTS

1. Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 9
October 2024

Item 7.1 Page 10



MINUTES

Tangata Whenua / Tauranga City Council Committee meeting Wednesday, 9 October 2024

Order of Business

1	Openi	ing karakia	3
2	Apolo	gies	3
3	Public	c forum	3
4	Accep	otance of late items	3
5	Confid	dential business to be transferred into the open	3
6	Chang	ge to order of business	3
7	Recei	pt of minutes for information	4
	7.1	Receipt of Minutes – Tangata Whenua/TCC Committee meeting held on 12 June 2024	4
8	Decla	ration of conflicts of interest	4
9	Deput	ations, presentations, petitions	4
	9.1	Presentation - Ngati Hangarau	4
10	Busin	ess	5
	10.1	Appointment of Deputy Chairperson of Tangata Whenua/Tauranga City Council Committee	5
	10.3	Te Rangapu Mana Whenua o Tauranga Moana Report - October 2024	6
	10.4	Tangata Whenua Presentation Updates - October 2024	6
11	Discu	ssion of late items	7
12	Closir	ng karakia	7

MINUTES OF TAURANGA CITY COUNCIL TANGATA WHENUA / TAURANGA CITY COUNCIL COMMITTEE MEETING HELD AT THE HANGARAU MARAE, 217 BETHLEHEM ROAD, TAURANGA ON WEDNESDAY, 9 OCTOBER 2024 AT 9.30AM

MEMBERS PRESENT: Mr Anthony Fisher (Chairperson), Cr Hautapu Baker, Mayor Mahé

Drysdale, Ms Matire Duncan, Mr Puhirake Ihaka, Mr Nathan James, Ms Destiny Leaf, Mr Whitiora McLeod, Mr Buddy Mikaere, Cr Kevin

Schuler, Deputy Mayor Jen Scoular, Cr Rod Taylor

ALSO PRESENT: Te Rangapu Mana Whenua o Tauranga Moana Members: Pare Kuka,

Kura Martin, Irene Walker, Luke Whare, Cheryl Hayes, Arthur Flintoff

APOLOGIES: Nil

LEAVE OF ABSENCE: Cr Mikaere Sydney

IN ATTENDANCE: Marty Grenfell (Chief Executive), Christine Jones (General Manager:

Strategy, Growth & Governance), Stacey Mareroa-Roberts (Manager: Strategic Māori Engagement), Leonie Cairns (Kaiarahi Maori), Anahera Sadler (Pou Matauranga), Karen Hay (Manager: Network Safety & Sustainability), Monique Etherington (Senior Advisor: Elected Members), Sanjana France (Senior Advisor: elected Members), Coral Hair (Manager: Democracy & Governance Services), Anahera Dinsdale (Acting Team Leader: Governance Services), Caroline Irvin

(Governance Advisor).

The Committee began with a powhiri and light refreshments before moving into the official meeting.

1 OPENING KARAKIA

Mr Tawharangi Nuku opened the meeting with a karakia.

2 APOLOGIES

Nil

3 PUBLIC FORUM

Nil

4 ACCEPTANCE OF LATE ITEMS

Nil

5 CONFIDENTIAL BUSINESS TO BE TRANSFERRED INTO THE OPEN

Nil

6 CHANGE TO ORDER OF BUSINESS

Nil

7 RECEIPT OF MINUTES FOR INFORMATION

7.1 Receipt of Minutes – Tangata Whenua/TCC Committee meeting held on 12 June 2024

COMMITTEE RESOLUTION TW4/24/1

Moved: Mr Whitiora McLeod Seconded: Mr Puhirake Ihaka

That the minutes of the Tangata Whenua/TCC Committee meeting dated 12 June 2024 be received.

CARRIED

8 DECLARATION OF CONFLICTS OF INTEREST

Nil

9 DEPUTATIONS, PRESENTATIONS, PETITIONS

9.1 Presentation - Ngati Hangarau

External Ngati Hangarau - Tawharangi Nuku and Cheryl Hayes

Mr Tawharangi Nuku

- Mr Puhirake Ihaka was acknowledged as mentor to Mr Tawharangi Nuku and all his work for Tauranga Moana was recognised.
- At the Waitangi Tribunal hearings in 1999, the tribunal was informed that Ngati Hangarau strongly objected to the railway that was proposed to run along the waterfront because it would go through the hapu's burial site. The original whare had also been situated there. The railway was nevertheless put through along the waterfront.
- Ngati Hangarau was one of the original iwi of Tauranga Moana and were here before the arrival of Takitimu waka in the thirteen hundreds. Its mana whenua, mana moana status had been in place for over 700 years.
- The new whare was built around 1927. In the mid 1960's it was discovered the wharenui was damp and a fundraising campaign was undertaken to build a new one. A stipulation was that the hapu wanted a fully carved wharenui with all ancestral connections to the various hapu and iwi throughout Aotearoa. The pou and weaving in the current wharenui represented this and acknowledged those connections.

Mrs Cheryl Hayes

- This land given back to hapu in 1916. This was a very special whenua and mana whenua felt very fortunate to live on this whenua/land and be able to raise whanau here. However it had not been easy and there had been numerous difficulties.
- A lot of the land did not have whare/houses. There had been issues with the right to return and live on the land. The whenua/land did not have a monetary value to iwi, however, it was rated as monetary value.
- The land had no infrastructure, no sewerage or gas lines and the power supply was at maximum use. Expensive resource consent and building fees were stopping whanau from

- returning to their land.
- There was no accessible public transport within two kilometres of the marae, no road upgrades or lighting and no footpaths.
- A recent leaflet drop from Tauranga City Council (TCC) advised that footpaths would be
 installed on either side of Bethlehem Road/Bethlehem Shores Retirement Village which would
 affect at least 12 properties belonging to Ngati Hangarau. None of these property owners had
 been consulted with. It was understood that the wider footpath would be placed on the side of
 properties belonging to Hangarau Marae and would take some of that land. It raised the
 question as to why the extra land was being taken from the Ngati Hangarau properties.
- The proposed pedestrian crossing for 130 Bethlehem Road was situated on whanau land that intended to be built on next year. The crossing was mapped to go across the driveway access.
 To date there had been no consultation on this with Ngati Hangarau.
- Ngati Hangarau had been asking for footpaths along Bethlehem Road for a very long time.
 Tamariki and residents were forced to walk on the road as there was no footpath, even though traffic had increased.
- There should be speed bumps at the corners as motorists drove too fast at these spots. These
 were safety issues and there was real concern that someone/tamariki would get hit by a car.
 Ngati Hangarau had been asking former Borough Councils and City Councils for this to be
 addressed for a very long time, but nothing had been done.
- Ngati Hangarau would like to discuss the ratable valuations that were due in December 2024.
 There had been no new builds or improvements within the Ngati Hangarau community zone in
 the last 24 years. However, the rating valuation was very high, in line with the retirement
 village which was a multi-million dollar complex. Ngati Hangarau did not rate or value its land
 in this way and would like to talk with Council about this.

In response to questions

- There were whanau wanting to return back to their whenua to live but it was impossible today
 to get enough funds to get things such as power supplies and sewerage systems set up. This
 was a big issue now as more whanau were wanting to return so that their children could grow
 up on the whenua but they could not afford it, or the banks would not loan money as it was
 Māori land.
- A neighbouring subdivision had sewerage and gas systems that went down past Ngati
 Hangarau whenua which could not be accessed. It was felt Ngati Hangarau was always
 treated as a 'second stage'. It would help if resource consents could be eased so that whanau
 could come back and build on their whenua.
- Papakāinga development and a collective resource consent had been look at, however, this had come to a standstill.
- Bringing whanau back to the marae was needed to help them to feel more grounded and connected to the whenua and to help to look after the marae.

Discussion points raised

- Ms Matire Duncan would take these matters back to TCC for more engagement around the issues raised today.
- Mr Whitiora McLeod expressed his sadness at the lack of development in terms of infrastructure at Ngati Hangarau and would raise these issues at the 'Reconsenting of the Municipal Water Tank' and 'TCC Wastewater Programme Business Case' forums. This was another example of infrastructure running through, over or around Māori land blocks.

10 BUSINESS

10.1 Appointment of Deputy Chairperson of Tangata Whenua/Tauranga City Council Committee

Staff Christine Jones, General Manager: Strategy, Growth & Governance

Coral Hair, Manager: Democracy & Governance Services

Key Points

• The Chairperson provided a summary of the report.

COMMITTEE RESOLUTION TW4/24/2

Moved: Mr Buddy Mikaere Seconded: Mr Whitiora McLeod

That the Tangata Whenua / Tauranga City Council Committee:

- (a) Receives the report "Appointment of Deputy Chairperson of Tangata Whenua/Tauranga City Council Committee".
- (b) Appoints Mayor Mahé Drysdale as the Deputy Chairperson of the Tangata Whenua/Tauranga City Council Committee.

CARRIED

10.2 Tangata Whenua/Tauranga City Council Committee - Chairpersons Report October 2024

Chairperson Anthony Fisher

Key Points

• The Chairperson took his report as read, noting that his creation narrative was to draw on inspiration, encouragement and progress for the Committee, to build on what had already been achieved.

COMMITTEE RESOLUTION TW4/24/3

Moved: Ms Matire Duncan Seconded: Cr Hautapu Baker

That the Tangata Whenua / Tauranga City Council Committee:

(a) Receives the report "Tangata Whenua/Tauranga City Council Committee - Chairpersons Report October 2024".

CARRIED

10.3 Te Rangapu Mana Whenua o Tauranga Moana Report - October 2024

Staff Ms Matire Duncan – Chairperon, Te Rangapu Mana Whenua o Tauranga Moana

Key Points

- Ms Duncan took the report as read and provided a summary of some highlights.
- Key priorities were Tangata Whenua representation on Council committees and the retention of Te Awanui Ward.

Discussion points raised

- Mr Buddy Mikaere advised Te Rangapu Mana Whenua o Tauranga Moana had expressed concerns about the Fast Track Approvals Bill and what it meant for Tangata Whenua. It was not known at this stage what could be done but to be made aware there was concern.
- Mayor Drysdale acknowledged the discussions had with Te Rangapu Mana Whenua o
 Tauranga Moana on the above topics, assured the Committee their request had been
 understood and that how to deal with it was being considered.

COMMITTEE RESOLUTION TW4/24/4

Moved: Mr Buddy Mikaere Seconded: Mr Puhirake Ihaka

That the Tangata Whenua / Tauranga City Council Committee:

(a) Receives the report "Te Rangapu Mana Whenua o Tauranga Moana Report - October 2024".

CARRIED

10.4 Tangata Whenua Presentation Updates - October 2024

Staff Christine Jones, General Manager: Strategy, Growth & Governance Stacey Mareroa-Roberts, Manager: Strategic Māori Engagement

Key Points

- Since the last hui, the Takawaenga team have supported more information sharing and knowledge around enabling housing. 15 houses in the Peterehema Marae zone had been enabled by Global Consent. The korero today about housing had been heard.
- There had been a lot of engagement with Ngamanawa which had been an enabling relationship.
- Two years ago there were 3,787 visitors to Nga Manawa falls. Since that time there had been
 more supportive infrastructure added to the area and last year there were 21,563 visitors, with
 over 2,000 people completing the full loop. This was a promising short term trial and an
 extension being looked at.
- The transportation issues were acknowledged and would be taken back to Council and put on the update report for the next hui.
- The road noise at Wairoa Marae had been significantly reduced by erecting a noise wall. Other issues were being addressed by Council and were ongoing.
- A gate had been installed at Whareroa Marae and Ngāti Kuku where there had been a lot of
 noise and disturbance down towards the jetty. There was also exploration of succession
 planning and safety measures around the back of the airport in terms of health and safety.
- There was an engagement plan for the Hairini cycle lane trial period that included managing support for mana whenua.

In response to questions

• Staff would follow up on the proposed new footpath, lighting and speed management along Waimapu Pā Road, in particular in terms of time frames.

Discussion points raised

- It would be good to have korero with the Climate Change Commission on what may be able to be done in terms of environmental concerns around Marae situated in coastal areas.
- Thank you to staff for the refurbishment of quite a few of the pou around the city. This was an excellent job and looked great.
- Ms Irene Walker expressed her concerns regarding the next phase of the Hairini bus stop. It
 was felt there had been no partnership in this process, and Ngati Ahi wanted to be included in
 the discussions. This was not something to be decided by Council alone.

It was agreed that the Takawaenga Team would follow up on the Harini Bus Stop matter and report back to Ngati Ahi.

COMMITTEE RESOLUTION TW4/24/5

Moved: Ms Destiny Leaf Seconded: Ms Matire Duncan

That the Tangata Whenua / Tauranga City Council Committee:

(a) Receives the report "Tangata Whenua Presentation Updates - October 2024".

CARRIED

11 DISCUSSION OF LATE ITEMS

Nil

12 CLOSING KARAKIA

Puhirake Ihaka closed the meeting with a karakia

The meeting closed at 11.44.

The minutes of this meeting were confirmed as a true and correct record at the Tangata Whenua / Tauranga City Council Committee meeting held on 4 December 2024.

 Anthony Fisher CHAIRPERSON

8 DECLARATION OF CONFLICTS OF INTEREST

9 DEPUTATIONS, PRESENTATIONS, PETITIONS

9.1 Presentation - Ngati Moko

ATTACHMENTS

Nil

10 BUSINESS

10.1 Tangata Whenua/Tauranga City Council Committee - Chairperson's Report - December 2024

File Number: A17100106

Author: Caroline Irvin, Governance Advisor

Authoriser: Anahera Dinsdale, Acting Team Leader: Governance Services

PURPOSE OF THE REPORT

The purpose of this report is for the Chairperson of the Tangata Whenua/Tauranga City Council Committee to provide updates to the Committee.

RECOMMENDATIONS

That the Tangata Whenua / Tauranga City Council Committee:

(a) Receives the report "Tangata Whenua/Tauranga City Council Committee - Chairperson's Report - December 2024".

ATTACHMENTS

1. Tangata Whenua/TCC Chairperson's Report - December 2024 - A17223693 🗓 🖺

Item 10.1 Page 21

Tangata Whenua/Tauranga City Council Standing Committee Meeting Moko Marae - 4 December 2024 Chairperson's Report

Tuatahi e mihi tēnei ki a tātou ngā mēma ō te Kōmiti nei kua hui tahi tātou kei raro i te korowai manaaki ō Ngāti Moko. Ka tika hoki kua mihia ki a rātou ō te whenua nei kua whārikihia tātou i runga i tā tātou kaupapa. Nō reira ka mihi ake tēnei.

I am pleased to present my report to this Forum in this our last meeting of the current year.

Since our last meeting at Hangarau Marae, Bethlehem, I've been reflecting on the operation of this committee in our current regime (of elected Council members). The Council has been in place for a few months now with representatives having now found their feet so to speak; and Rangapū members having more recently been confirmed/re-confirmed. All committee members, myself included of course, should by now be really clear about the purpose and focus of this Standing Committee (see attached Terms of Reference) and have individual, and possibly collective, expectations of what it is intended to achieve.

In one of my earlier reports to the previous committee, I mused about the merits or otherwise, of Rangapū members reflecting on their aspirations – most likely as reflected in their Terms of Reference or Charter – and satisfying themselves as to whether current opportunities and mechanisms were operating effectively or adequately. I may have suggested that Council/Commissioners representatives might wish to do the same.

We did not have the opportunity to progress any discussions on those musings at the time most likely because we were in the final year of the Commissioners' tenures.

I made those reflections at the time not because I had any particular view or concern about the operation of this Committee, but because in my other work in the Public Service, an iwi leader had remarked to me that in her experience, parties to partnerships, and Crown agencies in particular, failed consistently to check in with each other and/or themselves as to whether the partnership arrangements were working satisfactorily or were still relevant. She added that too often we get caught up in the mechanisms and processes of a relationship and lose sight of progress against or towards the ambition.

And so, given the new regime in which we are now operating I offer up that reflection again. It may be something members have an immediate view on or may wish to reflect on over the holiday break and discuss during the 2025 year. Kei a koutou, kei a tātou hoki ōku rangatiria.

Heoi anō koinei aku whakāro mō te wā nei. Ngā mihi nui ki a koutou, ki a tātou hoki mō to wā o Hineraumati.

Anthony Fisher

Terms of reference Tangata Whenua/Tauranga City Council Committee

Rapua te huarahi whanui hei ara whakapiri i nga iwi e rua i te whakaaro kotahi

Seek the broad highway that will unite the two peoples toward a common goal.

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- 2. The Local Government Act 1974 and Local Government Act 2002 contain provisions relating to the exercise of the powers, functions and duties of the Tauranga City Council.

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- Will work with respect, goodwill, honesty, trust and integrity toward the other party and celebrate cultural diversity.
- Recognise that the relationship is a mutual two-way relationship and any changes of the
 agreement need to involve discussions and agreement between the partners.
- Recognise the need for Tauranga City Council to work within a legislative framework.
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 - (b) Recognise the independence of hapū and iwi;
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and Tangata Whenua.

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- (b) To exchange information of mutual interest.
- (c) To discuss new initiatives approaches and directions.
- (d) Agree agenda topics for the following three consecutive meetings.

Communication

- To educate the wider community on Tangata Whenua issues.
- To establish and maintain communication and consultation channels within the Council organisation and Tangata Whenua groups.

Monitoring

- To regularly monitor projects, policies and strategies managed or under development by Council
 which affect Tangata Whenua.
- To regularly monitor progress of key issues identified by Tangata Whenua through reporting of Council and the Tangata Whenua Collective (Te Rangapū Mana Whenua o Tauranga Moana).
- To monitor the on-going development and process of the Standing Committee.

Power to recommend

- To Council or any Standing Committee as it deems appropriate.
- Reports to Council.

10.2 Te Rangapu Mana Whenua o Tauranga Moana Report - December 2024

File Number: A17100042

Author: Caroline Irvin, Governance Advisor

Authoriser: Anahera Dinsdale, Acting Team Leader: Governance Services

PURPOSE OF THE REPORT

The purpose of this report is to provide the Tangata Whenua/Tauranga City Council Committee members with updates on Te Rangapu Mana Whenua o Tauranga Moana matters and progress.

RECOMMENDATIONS

That the Tangata Whenua / Tauranga City Council Committee:

(a) Receives the report "Te Rangapu Mana Whenua o Tauranga Moana Report - December 2024".

ATTACHMENTS

1. RMW Report to TW/TCC Meeting 4 December 2024 - A17221624 🗓 🖺

Item 10.2 Page 25



Report to Tangata Whenua / Tauranga City Council Committee meeting scheduled for Wednesday 4 December 2024, Moko Marae.

TO: Tangata Whenua/Tauranga City Council Committee

FROM: Matire Duncan – Chair Te Rangapu Mana Whenua o Tauranga Moana

DATE: Wednesday 4 December 2024 at Moko Marae

SUBJECT: Te Rangapu Mana Whenua o Tauranga Moana ("RMW") Report and Update

PURPOSE: The purpose of this report is to provide the Tangata Whenua / Tauranga City

Council Committee members with an update of RMW progress.

This report is taken from the last Tangata Whenua/TCC committee hui held on the 9 October to now.

1. The Partners

The partnership between Tauranga City Council and Te Rangapu continues to grow and develop, working together to bring about the best opportunities for Tauranga City.

2. Workshops and Special Workshops update

Te Rangapu have come together in workshops to discuss and consider not only our local authority developments, but also central government plans and reforms. These workshops provide an opportunity for Te Rangapu to explore and develop Council concepts, procedures, policies, and projects and for tangata whenua to provide input. I have provided subject areas to date.

a. Work Programme for the review and/or Development of Policies and Bylaws for 2024-2025

Council staff provided an update on the policies and bylaws work programme that was approved by the Executive Leadership Team on 15 August and adopted by the Community, Transparency and Engagement Committee on 10 September 2024.

Some reviews in the work programme were paused because the previous Council indicated decisions should be made by the incoming Council, or to avoid decisions being spread across two Council terms.

1

Also, other reviews are included, which must proceed within specific timeframes, because of the requirements of applicable legislation.

b. Consultation with Tangata Whenua on Resource Consent Applications Policy Review

With the new Council in place, the issues and options report and draft revised policy was set before the Community, Transparency and Engagement Committee on 18 November for the committee to approve for targeted consultation.

The Council staff wanted to refresh Te Rangapū on where we got to with the draft policy including a summary of the key changes that are proposed and to outline what the next steps are as we work to get the revised policy formally adopted by the Council.

Further feedback and comments on the draft revised policy were noted and will look to incorporate changes after the 18 November committee meeting and once the targeted consultation period has ended.

The RMW Chair by agreement with Chairperson Cr Schuler attended the CTE Committee meeting on 18 November to answer any questions the committee members may want to raise.

The committee members of the CTE Committee approved the draft Engaging with Tangata Whenua on Resource Consent Applications Policy for targeted consultation and other recommendations.

c. Local Water Done Well

Council staff provided an update following the presentation held on 26th September 2024, on progress on Local Water Done Well (LWDW) project.

Council has been working on a Business Case and developing a Water Services Delivery Plan (WSDP). The WSDP is a requirement of all councils in New Zealand and needs to be submitted to Government by 3rd September 2025.

The LWDW offers councils new options to deliver water services and fund waters infrastructure, it also places new requirements on councils. Councils must develop a Water Services Delivery Plan by September 2025 that provide a long-term assessment of councils' water infrastructure, how much they need to invest, and how they plan to finance and deliver it through their preferred water service delivery model.

The Business Case is a more detailed document and will have recommendations that will go to Council at its meeting on 9th of December 2024.

TCC staff have worked with Te Rangapū in the past, ensuring there was an understanding of the requirements of Council and the outcomes sought from Te Rangapū.

2

This update gave clarity on the outputs of the Business Case and the opportunity to ask questions and Council staff would like to continue to keep Te Rangapū up to date with all topics around WSDP and LWDW.

d. Rate Changes for Māori Land

In 2021, central government passed significant changes to reduce barriers for Māori landowners. These changes have made it easier for whānau to use, develop and live on their tupuna whenua.

Most of the changes outlined in the Local Government (Rating of Whenua Māori) Amendment Act 2021 came into force on 1 July 2021.

Council staff wanted to talk to the RMW about what these are:

- The Chief Executive of local authorities may write off rates that cannot be recovered
- Makes most unused land non-rateable including Ngā Whenua Rāhui land that has been set aside for conservation purposes.
- Provide a statutory rates remission process for Māori land under development.
- Allows multiple Māori land blocks to be treated as one for rating purposes if they are used jointly as a single unit.
- Enables individual houses on Māori land to be rated as a separate rating area. This
 will enable low-income homeowners on blocks with more than one home to
 access rates rebates.

There are other changes within legislation that relate to the rating of Māori land remaining unchanged for almost 100 years. The modernisation of the legislation affecting the rating of Māori land does:

- Protect Māori land made general land by the Māori Affairs Amendment Act 1967 from being leased or sold as "abandoned land sales".
- Remove the two-hectare limit on the non-rateability for marae and urupā.
- Extend the non-rateability for marae to all land, not just those on a Māori reservation.
- Clarify that homes on Māori reservations are liable for rates.
- Clarify the obligations on trustees to declare income received from land if requested.

There is no change for occupation orders that have been granted through the Māori Land Court however, the Māori Land Court is now required to inform local authorities of any occupation orders that have been granted.

3. Future Focus on Key Priorities

The RMW are striving to concentrate our efforts and planning on the most important goals or areas of work that are expected to drive success or progress in the future.

3

It involves identifying what is most critical for achieving long-term objectives, anticipating trends or challenges, and aligning resources, strategies, and actions to meet those goals. This approach has typically come through our Te Aupikitanga / Strategic Plan:

- Setting clear objectives by defining the most important outcomes that really matter to the RMW to achieve in the future.
- ii. Anticipating change by understanding upcoming trends, risks, or opportunities that could impact our goals.
- iii. Allocating resources wisely by ensuring time, money, and personnel are focused on the most impactful areas.
- iv. Adaptability by building flexibility into plans to respond to new developments or challenges.
- Measuring progress by establishing metrics to evaluate whether actions are effectively advancing key priorities.

By maintaining future focused, Te Rangapu members will ensure they remain proactive, competitive, and prepared for the challenges and opportunities ahead.

a. Tangata Whenua representation on Council Committees.

Having tangata whenua at the table ensures that councils are not only more inclusive but also more effective in addressing the unique needs and values of the communities we serve.

This also reflects the valued partnership of Tauranga City Council with tangata whenua of Tauranga Moana.

Recommendation:

Te Rangapu Mana Whenua o Tauranga Moana recommend to the Tangata Whenua / Tauranga City Council Committee to approve tangata whenua representation to the five Council's Standing Committees of the whole and the right to vote as any other committee member.

b. Retention of Te Awanui ward.

The proposal to hold a public referendum on whether to retain Maori Wards within local authorities is a complex issue that touches on themes of representation, equity, and democracy and some may argue against a public referendum such as:

- Potential undermining of representation Maori Wards were established to ensure equitable representation for Maori within local government. A public referendum risks allowing the majority to determine whether a minority should have representation, which could perpetuate systemic inequities.
- ii. **Historical context** previous referenda on Maori Wards have often resulted in their removal due to the broader population's lack of understanding about the

4

- significance of these wards. This demonstrates a structural imbalance, as Maori have had limited opportunities to influence such decisions.
- iii. **Breach of Partnership Principles** the Tiriti o Waitangi establishes a partnership between Maori and the Crown, implying that Maori should have direct input into decisions that affect their representation rather than relying on broad public approval or in this case disapproval.
- iv. Costs and divisiveness referenda can be expensive and polarizing, often inflaming divisive rhetoric that harm community cohesion rather than foster constructive dialogue.

RMW would like to offer some Middle Ground Solutions. Instead of a binding referendum, there could be alternative approaches that prioritise Maori perspectives while engaging the broader community:

- Targeted Consultations engage with Iwi, Hapū, and Maori communities directly to understand their views while also providing educational initiatives to the wider public about the importance of Maori Wards.
- **Non-Binding Polls** could be used through surveys, or polls to gauge public sentiment without threatening the existence of Maori Wards.
- **Strengthening Legislative Protections** that will ensure Maori wards are safeguarded through legislation, removing the need for referenda altogether.

Recommendation:

Te Rangapu Mana Whenua o Tauranga Moana recommend to the Tangata Whenua / Tauranga City Council Committee to accept the Middle Ground Solutions instead of a binding referendum.

Given the historical and cultural significance of Maori representation in governance, decisions about Maori Wards should primarily prioritise equity and partnership principles rather than rely solely on public referenda. Engaging Maori communities directly and educating the public about the importance of equitable representation could achieve more constructive and inclusive outcomes.

c. Recognition of Maori and Community Interests in Biosecurity.

Recognizing Māori and Community interests in biosecurity is crucial because it reflects our unique relationship with the environment. It also recognises our role as kaitiaki (quardians) of natural resources.

Tauranga Moana is at constant risk of any biosecurity breaches especially from ships coming into the Port of Tauranga as being the biggest culprit.

Our harbour has been the breeding ground for Asian Paddle Crabs and Mediterranean Fan Worm – both of these can destructively impact seafood and shellfish population in our harbour and Caulerpa may be another potential risk to our moana.

5

Page 31

Whilst it isn't in Tauranga yet, the Gold Clam is another incursion that potentially could enter our freshwater networks.

Myrtle Rust has already covered Pohutukawa / Aotearoa's Christmas tree on Mauao, and will not survive, included are other species such as Ramarama, Rata, Swamp Maire Tawake, and even Feijoa, mostly myrtaceous trees and shrubs and like Kauri Die Back, it has already made its way through the Kaimai ranges.

Here are key matters why this recognition matters and where collaboration will be effective to understand:

- Cultural and spiritual connection to the land
- Preserving indigenous knowledge
- Legal and Te Tiriti obligations
- Safeguarding taonga species
- Economic and social interests
- Collaboration for effective outcomes
- Supporting education and capacity building, and
- CIMS training Co-ordinated Incident Management System

We can't rely on the BOP Regional Council or the Ministry of Primary Industries and other government agencies, we need to do something for ourselves especially when we work, live and play here.

There needs to be a collaborative initiative to reflect the key matters previously raised.

6

10.3 Tangata Whenua Presentation Updates - December 2024

File Number: A17100071

Author: Keren Paekau, Team Leader: Takawaenga Māori

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Authoriser: Christine Jones, General Manager: Strategy, Growth & Governance

PURPOSE OF THE REPORT

To update the Tangata Whenua/Tauranga City Council Committee on matters raised by Tangata Whenua at previous Committee meetings and Iwi/Hapū hui.

RECOMMENDATIONS

That the Tangata Whenua / Tauranga City Council Committee:

(a) Receives the report "Tangata Whenua Presentation Updates - December 2024".

FOR DISCUSSION

- 1. Attached is a table outlining issues raised by lwi/Hapū and Marae at previous Committee Hui. The table provides an update on the progress of these issues.
- 2. Traffic light key in the table:
 - Green On track;
 - Yellow Progress being made; and
 - Red Completed or unlikely to progress further.

ATTACHMENTS

1. Tangata Whenau Matter Raised Hui 4 December 2024 - A17226973 🗓 🖺

Item 10.3 Page 32

Tangata Whenua Action list – 9 October 2024

Hui	Issue	Update	Next Steps/Status	
Wairoa Marae - Ngāti Kahu (Bethlehem) 14 April 2021	Road noise was raised as a significant nuisance and an obstruction to cultural practices at the marae.	Noise wall installed 2023.	Repairs to SH2 required to reduce noise further – awaiting completion of TNL.	
(Leonie Cairns)	Housing was raised as a priority for Ngāti Kahu.	Phillip Hikairo (PH) indicated intention to step away from the role as Chair of Ngāti Kahu Te Pura Trust.	 Find/confirm successor for PH for Papakainga development. Stage 2 intended to be next to the completed stage 1 on Papakainga block. PH to meet with TCC/Cr Schuler and Papakainga Advisor for update on Papakainga Stage 2 plans. 	
	3. Marae Maintenance.	 Issues arising around fly-tipping at urupa (cemetery). Discussion with Waste Management moving the Bins from outside of the urupa to the area next to the kohanga reo (early learning centre) – where bins can be in public view, monitored and away from the wāahi tapu (sacred places). 	 To hui with marae rep and Waste Management 29/11/2024 at Wairoa Marae and coordinate service rollout for Marae. Discuss Waste Management (for community) to alleviate the fly-tipping issue depicted below. 	

Hui	Issue	Update	Next Steps/Status	
Peterehema Marae – Ngati Hangarau (Bethlehem) 1 December 2021 (Leonie Cairns)	Resourcing to assist the development of Maori land for housing.	 On 17/11/24, Team Leader City Planning and Team Leader Takawaenga met with Te Papa Parish Lot 95W2 Trustees to discuss TCC's requirements for the Marae Zone and best options to advance their aspirations. Councillor Schuler and Papakainga Advisor met with the Hapū rep to discuss housing development and the various related issues for the hapū. 	 □ The 22 Trusts to set a target number of new dwellings in the marae zone that allows new builds while maintaining the land's rural character. This target number is essential to advance reticulation services and consent application or plan change. □ Explore options, including a 5-day workshop, to help the 22 Land Trusts develop a plan and agree on the required dwelling number to begin the zone change process for some of the blocks identified in map below. □ Investigating resourcing of a hapū representative to drive the project forward. 	
Peterehema Marae – Ngāti Hangarau (Bethlehem) 9 October 2024 (Leonie Cairns)	5. The hapū wish to see new footpaths installed and get better engagement for the plan.	 Expanded the communication strategy to include the Hapū Chair and current mandated members of the hapū including Cheryl Hayes, Tim O'Brien, Koro Nicholas and Linden Morris. The current RMA rep will continue to provide feedback and engagement. Phase 3 of the Bethlehem Footpath Upgrades that included a footpath along the marae zone has been placed on hold due to recent budgetary adjustments. 	 With the Phase 3 Pavement upgrade project deferred, we are awaiting a decision on 9 Dec 2024 to ascertain if funding will be made available next year for this phase. Advise a hui post-decision above to discuss latest update with hapū and talk through concerns. 	

Hui	Issue	Update	Next Steps/Status
Hungahungatoroa Club – Ngati Tapu, Ngai Tukairangi (Matapihi) 14 October 2021 (Tuana Kuka)	6. The Southern Pipeline was raised as a significant and ongoing burden on the Matapihi community. TCC established the Matapihi Southern Pipeline Advisory Group (MSPAG). This is made up of hapū members (2 each from Ngati Tapu and Ngai Tukairangi) and TCC members (Councillors, General Manager, Technical Manager & Takawaenga).	 Final MSPAG hui with Commissioners held on 8th May 2024. Discussed changes to the MOU for the arrival Councillors. Actions identified by the Matapihi community through MSPAG are being coordinated by Te Pou Takawaenga. Due to scheduling conflicts the MSPAG hui that was to be held on 13 November 2024 did not go ahead. 	Next MSPAG Hui to be scheduled Feb/March 2025.

Hui	Issue	Update	Next Steps/Status	
Whareroa Marae – Ngāti Kuku (Mount Maunganui) 18 January 2022 (Tuana Kuka)	7. Whareroa Emergency Plan - Project to establish a new community emergency exit route at a safer distance away from the industrial area.	 □ The new section of the emergency exit route requires the crossing of a drain. The transport is undertaking the preliminary specification and costing of a new culvert bridge to cross the drain. □ Ngāi Tūkairangi and Ngāti Tapu signalled their strong support for Whareroa alongside fellow hapū Ngāti Kuku and presented a range of short, medium and long-term actions for TCC. □ The ten-year timeframe for the exit of heavy industry from the priority area was heavily supported by Ngāi Tūkairangi and Ngāti Tapu and remains the ultimate outcome. 	TCC are engaging with Hukapak to establish an agreement to cross private land to be able to enter onto Airport land and on to the existing emergency exit route.	
Hungahungatoroa Marae – Ngai Tukairangi (Matapihi) November 2022 (Tuana Kuka)	8. Matapihi Community Plan.	☐ Te Pou Takawaenga have reached out to the Hapu Trusts to meet to begin planning on progressing this work.	☐ Te Pou Takawaenga will continue to reach out to the Hapū trusts to meet and agree on progressing a Community Plan.	
Whetū o te Rangi Marae – Ngāti Pūkenga	Te Kapua Wetland Restoration.	 Ngāti Pūkenga to provide further information about what they are wanting from TCC. 	☐ Takawaenga has raised these issues with the WBOPDC and the lwi. A meeting will be scheduled when the lwi is available	
(Welcome Bay)	10. Western Bay of Plenty District Council and	□ Ngāti Pūkenga expressed frustration over the current Council boundaries between the two	□ Same as above.	

Hui	Issue	Update	Next Steps/Status	
(Yolande Tipuna)	Tauranga City Council Relationships.	Council, different rules and policies makes building and maintaining relationships difficult.		
	11. Water supply access to infrastructure, especially on Maori Land, has been a continuing issue for Ngāti Pūkenga.	 □ TCC has advised the Iwi that reticulation of the marae to the TCC water pipe can be achieved. A meeting to discuss this further with the Iwi has been requested. □ WBOPDC has also advised the Iwi that the council can provide funding assistance for reticulation and will attend the meeting alongside TCC with the Iwi. 	 Takawaenga is awaiting response from iwi to hui and progress initial conversations. Hui with WBOP requested by Takawaenga. 	
Mangatawa Marae – Ngati Kaahu ki Mangatawa (Pāpāmoa) 13 April 2022 (Yolande Tipuna)	12. Marae request for On- Site Effluent Treatment System (OSET) for Mangatawa Marae.	☐ TCC have established a funding agreement for Mangatawa Marae to install a new OSET System.	☐ The installing contractor has programmed in the Installation of the new OSET system for early 2025.	
Hei Marae – Te Kapu o Waitaha (Te Puke) (Yolande Tipuna)	A number of issues regarding the Waiari Project Ecological monitoring of the Waiari. Tangata Whenua issues raised at the WKAG table have not been addressed.	□ Ongoing discussions and hui with marae and hapū.	□ Takawaenga to engage directly with marae.	

Hui	Issue	Update	Next Steps/Status	
Whakaue Marae - Ngāti Whakaue ki Maketu (Yolande Tipuna)	14. Request for resourcing and assistance to develop Ngāti Whakaue ki Maketu Priority project list – the main area of interest for involvement by TCC is retreat action, and climate change erosion.	□ Ngāti Whakaue to provide further information about what they are wanting from TCC.	 Takawaenga to set up meeting with Ngāti Whakaue representatives once they are ready for further discussions. 	
Waimapu Marae - Ngāti Ruahine (Hairini) 15 February 2023 (Cynthia Hamel)	15. Ground erosion below urupā caused by log jams in Waimapu River.	 Hapū have continued to plant out riverbank below urupā with grant from TCC. Recent main waterline leak caused by a 'fatigued' pipe has affected riverbank, some new vegetation and whenua – Staff and contractors are working with hapū to repair pipe and remedy damage. Hapū submitted to BOPRC LTP for help to clean up Waimapu River and remove logs to prevent further erosion. 	 Staff to continue liaising with RMA representative and hapū to ensure remedial works are appropriate, water pipe is repaired and damage caused by the water leak is restored as best as is possible – Takawaenga to monitor. Takawaenga following up with BOPRC contacts for an update on the response to hapū LTP submission. 	
	16. New footpath, lighting and speed management along Waimapu Pā Road.	 Lighting and speedhump plans waiting on 9 December 2024 TCC.hui and confirmation of budget for projects. Footpath will be dependent on future funding opportunities. 	 Staff to discuss plans further with hapū once budget confirmed. Takawaenga to monitor opportunities for funding footpath. 	

Hui	Issue	Update	Next Steps/Status	
Maungatapu Marae Ngāti Hē (Maungatapu) 26 April 2023 (Cynthia Hamel)	17. Re-engage with staff and TCC on TCC-owned Wikitoria St properties regarding lease and possible sale / transfer to hapū.	 On 23 October staff met with new trustees to discuss terms of a new lease and outstanding matters regarding maintenance of property and rates New lease is being drafted by legal. Trustees confirmed their continuing interest for blocks next to Maungatapu Marae to go back to hapū. 	 Takawaenga to assist with finalising lease and confirm if further maintenance of property is agreed. Takawaenga to investigate previous correspondence and submissions from hapū regarding return of the blocks to hapū and forward to trustees. 	
	18. Te Pāhou – transfer ownership to Ngāi Te Ahi and Ngāti Hē (legal entity for transfer: Ngāi Te Ahi Settlement Trust).	 □ Transfer documents are with Holland Beckett (hapū lawyers) □ Hapū reviewing easements for main water line and storm water ponds. □ Subsidence on bank below urupā meant a buttrress constructed to protect water main/slope and access roading put in. A 2,300m2 offset in wetland area requires remedial works. □ On 6 November 2024 met with hapū representatives and staff to discuss a potential co-management agreement and what this might include. □ On 19 November 2024 met on Te Pahou site with hapū rep and staff to look at effect of the subsidence, the rehabilitation works the hapū have done and to review what is 	 Still waiting on confirmation from hapū/their lawyer to proceed with registering the easement prior to issuance of title. Staff to consider what support TCC can provide to continue rehabilitation of, and maintain the Reserve for community use. Te Pahou Nov 2024. Te Pahou ongoing wetland rehabilitation Nov 2024. 	

Hui	Issue	Update	Next Steps/Status	
		still needed for the Reserve now, and into the future.		
	19. Rangataua Waahi Tapu areas.	 On 6 November 2024 met with representatives from hapū and Paddle Delamore Partners (PDP) an Environmental Consultant to discuss a potential Climate Change Report and a Hapū Management Plan (HMP). Focus of Report and HMP will be on overland flow paths, risks of inundation from tsunami, rising waters and geo-technical assessment. 	□ PDP to provide a capability statement and HMP proposal for hapū to consider.	
Hairini Marae - Ngãi Te Ahi (Hairini) 10 April 2024 (Cynthia Hamel)	20. Opening of Hairini bus lane 7pm-6am, weekends and school holidays.	 Takawaenga has been in regular contact with the hapū representative to arrange meeting with hapū. Staff are reviewing the recent Design and Safety Audit. Staff considering impact of reopening bus lane depending on outcome of NZTA Board decision. 	 Staff are meeting with hapū representatives on 3 December 2024 for update. 12 December 2024 Business Case for Turret Rd/15th Ave is programmed to go to NZTA Board. 	
	21. Playground at 39 Haukore St - redevelopment integrating cultural designs and creating a sense of identity.	□ Playground is due for updating in 2025/26.	□ Takawaenga to monitor plans to include playground in 2025/26 so that hapū are engaged in that process.	

Hui	Issue	Update	Next Steps/Status	
	22. Invest in Hapū kaitiakitanga management (FTE for resource management kaupapa for Ngāi Te Ahi and Ngāti Hē).	 Hapū will likely need to provide more information and a proposal for this to TCC. No change from October 2024. 	 Takawaenga to discuss streamlining TCC resource management processes, and potential opportunities through projects and within the next annual plan. No change from October 2024. 	

- 11 DISCUSSION OF LATE ITEMS
- 12 CLOSING KARAKIA