



AGENDA

Tangata Whenua / Tauranga City Council Committee meeting Wednesday, 26 August 2026

**I hereby give notice that a Tangata Whenua / Tauranga City Council
Committee meeting will be held on:**

Date: Wednesday, 26 August 2026

Time: 9:30 am

**Location: Tauranga City Council Chambers
L1, 90 Devonport Road
Tauranga**

**Marty Grenfell
Chief Executive**

Terms of reference – Tangata Whenua/Tauranga City Council Committee

Common responsibilities and delegations

The following common responsibilities and delegations apply to all standing committees.

Responsibilities of standing committees

- Establish priorities and guidance on programmes relevant to the Role and Scope of the committee.
- Provide guidance to staff on the development of investment options to inform the Long Term Plan and Annual Plans.
- Report to Council on matters of strategic importance.
- Recommend to Council investment priorities and lead Council considerations of relevant strategic and high significance decisions.
- Provide guidance to staff on levels of service relevant to the role and scope of the committee.
- Establish and participate in relevant task forces and working groups.
- Engage in dialogue with strategic partners, such as Smart Growth partners, to ensure alignment of objectives and implementation of agreed actions.
- Confirmation of committee minutes.

Delegations to standing committees

- To make recommendations to Council outside of the delegated responsibility as agreed by Council relevant to the role and scope of the Committee.
- To make all decisions necessary to fulfil the role and scope of the Committee subject to the delegations/limitations imposed.
- To develop and consider, receive submissions on and adopt strategies, policies and plans relevant to the role and scope of the committee, except where these may only be legally adopted by Council.
- To consider, consult on, hear and make determinations on relevant strategies, policies and bylaws (including adoption of drafts), making recommendations to Council on adoption, rescinding and modification, where these must be legally adopted by Council.
- To approve relevant submissions to central government, its agencies and other bodies beyond any specific delegation to any particular committee.
- Engage external parties as required.

Terms of reference – Tangata Whenua/Tauranga City Council Committee

Membership

Independent chair			Mr Anthony Fisher
Deputy chair			Mayor Mahé Drysdale
Tauranga members	City	Council	Mayor Mahé Drysdale Deputy Mayor Jen Scoular Cr Hautapu Baker Cr Kevin Schuler Cr Hēmi Rolleston
Tangata Whenua members 6 members from Te Rangapū Mana Whenua o Tauranga Moana			Ms Matire Duncan Mr Puhirake Ihaka Ms Destiny Leaf Ms Kura Martin Mr Whitiora McLeod Mr Steve Te Kani
Quorum			<u>Half</u> of the members present, where the number of members (including vacancies) is <u>even</u> ; and a <u>majority</u> of the members present, where the number of members (including vacancies) is <u>odd</u> .
Meeting frequency			Six meetings a year to be held on marae.
Members from Te Rangapū Mana Whenua o Tauranga Moana to attend meetings			Members from Te Rangapū Mana Whenua o Tauranga Moana are to be invited to all meetings. At the Chair's discretion, Te Rangapū Mana Whenua o Tauranga Moana members may speak to reports. To avoid doubt only members of the Committee can move or second recommendations or vote.
Hapū presentations			Hapū presentations to be held at the beginning of each meeting. The remainder of the business of the Tangata Whenua/Tauranga City Council Committee will be held at the conclusion of the hapū presentation.
Minutes			Minutes will be confirmed at each meeting.
Livestreaming of meetings			The meetings will be livestreamed. Livestreaming of presentations by hapū will be subject to permission from the marae.

**Rapua te huarahi whanui hei ara whakapiri
i nga iwi e rua i te whakaaro kotahi**

**Seek the broad highway that will unite the two peoples
toward a common goal.**

Membership

Partners Tauranga City Council and “nga hapu me nga iwi o Tauranga Moana” representing Tangata Whenua within the Tauranga City Council rohe (boundaries).

Tangata Whenua representatives are to be those with signed hapu protocols. One of the six Tangata Whenua representatives is to be a Kaumatua. Kaumatua representation is to have the ability to be shared between two Kaumatua if required.

Background

Council is committed to establishing and monitoring appropriate links with Tangata Whenua to enable effective relationships to develop and meet a number of legislative requirements including those under the Resource Management Act 1991 and the Local Government Act.

1. Tangata Whenua are deemed to be the respective Iwi and Hapū of Tauranga Moana.
2. The Local Government Act 1974 and Local Government Act 2002 contain provisions relating to the exercise of the powers, functions and duties of the Tauranga City Council.

Principles of the partnership

The Partners:

- Recognise the Treaty of Waitangi as the founding document of Aotearoa NZ.
- Will work with respect, goodwill, honesty, trust and integrity toward the other party and celebrate cultural diversity.
- Recognise that the relationship is a mutual two-way relationship and any changes of the agreement need to involve discussions and agreement between the partners.
- Recognise the need for Tauranga City Council to work within a legislative framework.
- Recognise the independence of each partner, including:
 - (a) The tangata whenua representatives as a voice for the Māori communities;
 - (b) Recognise the independence of hapū and iwi;
 - (c) The Council as a democratic decision maker, responsible to the community as a whole.

Role and scope

- To forge an ongoing effective and meaningful partnership between the Tauranga City Council and Tangata Whenua.
- To facilitate meaningful understanding of future impacts on key issues affecting Tangata Whenua and Māori that Council can influence.

The functions and key tasks are:

- (a) To bring to the other partner's attention issues / concerns in respect of existing strategy or policy.
- (b) To exchange information of mutual interest.
- (c) To discuss new initiatives approaches and directions.
- (d) Agree agenda topics for the following three consecutive meetings.

Communication

- To educate the wider community on Tangata Whenua issues.
- To establish and maintain communication and consultation channels within the Council organisation and Tangata Whenua groups.

Monitoring

- To regularly monitor projects, policies and strategies managed or under development by Council which affect Tangata Whenua.
- To regularly monitor progress of key issues identified by Tangata Whenua through reporting of Council and the Tangata Whenua Collective (Te Rangapū Mana Whenua o Tauranga Moana).
- To monitor the on-going development and process of the Standing Committee.

Power to recommend

- To Council or any Standing Committee as it deems appropriate.
- Reports to Council.

Order of Business

1	Opening karakia	9
2	Apologies	9
3	Public forum.....	9
4	Acceptance of late items	9
5	Confidential business to be transferred into the open.....	9
6	Change to order of business.....	9
7	Confirmation of minutes.....	10
7.1	Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 24 June 2026.....	10
8	Declaration of conflicts of interest	20
9	Deputations, presentations, petitions	21
9.1	Presentation: Mr Kevin Lavery - Establishment Chief Executive - Water Organisation.....	21
9.2	Discussion Topics: Tangata Whenua Engagement Review Update and Simplifying Local Government Head Start Pathway	21
10	Business.....	22
10.1	Tangata Whenua - Tauranga City Council Committee - Chairperson's Report - August 2026	22
10.2	Te Rangapū Mana Whenua o Tauranga Moana Report - August 2026	28
10.3	Tangata Whenua Presentation Updates - August 2026.....	39
11	Discussion of late items	49
12	Closing karakia	49

- 1 OPENING KARAKIA**
- 2 APOLOGIES**
- 3 PUBLIC FORUM**
- 4 ACCEPTANCE OF LATE ITEMS**
- 5 CONFIDENTIAL BUSINESS TO BE TRANSFERRED INTO THE OPEN**
- 6 CHANGE TO ORDER OF BUSINESS**

7 CONFIRMATION OF MINUTES

7.1 Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 24 June 2026

File Number: A20705914

Author: Caroline Irvin, Governance Advisor

Authoriser: Sarah Holmes, Team Leader: Governance & CCO Support Services

RECOMMENDATIONS

That the Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 24 June 2026 be confirmed as a true and correct record.

ATTACHMENTS

- 1. Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 24 June 2026**



DRAFT MINUTES

**Tangata Whenua / Tauranga City
Council Committee meeting
Wednesday, 24 June 2026**

Order of Business

1	Opening karakia	3
2	Apologies	3
3	Public forum	3
4	Acceptance of late items	4
5	Confidential business to be transferred into the open	4
6	Change to order of business	4
7	Confirmation of minutes	4
7.1	Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 22 April 2026	4
8	Declaration of conflicts of interest	4
9	Deputations, presentations, petitions	4
9.1	Discussion topics: Tangata Whenua Engagement Review Update and Simplifying Local Government Head Start Pathway	4
10	Business	5
10.1	Tangata Whenua - Tauranga City Council Committee - Chairperson's Report - June 2026	6
10.2	Te Rangapū Mana Whenua o Tauranga Moana Report - June 2026	6
10.3	Tangata Whenua Presentation Updates - June 2026	7
11	Discussion of late items	7
12	Closing karakia	7

**MINUTES OF TAURANGA CITY COUNCIL
TANGATA WHENUA / TAURANGA CITY COUNCIL COMMITTEE MEETING
HELD AT THE TAURANGA CITY COUNCIL CHAMBERS
ON WEDNESDAY, 24 JUNE 2026 AT 9:30 AM**

MEMBERS PRESENT: Mr Anthony Fisher, Mayor Mahé Drysdale, Cr Hautapu Baker, Cr Kevin Schuler, Deputy Mayor Jen Scoular, Cr Hēmi Rolleston, Mr Puhirake Ihaka, Mr Whitiora McLeod, Mr Steve Te Kani, Ms Kura Martin

**ALSO
ATTENDANCE**

IN Te Rangapū Mana Whenua o Tauranga Moana Members:

- Cheryl Hayes – Ngati Hangarau
- Arthur Flintoff (online) – Nga Potiki
- Des Heke – Ngati Ranginui
- Manu Pene (online) – Ngāti Whakaue ki Maketu
- Cilla Nepia (online) - Ngati Kuku Hapu
- Buddy Mikaere (online) - Ngāti Pukenga

IN ATTENDANCE:

Marty Grenfell (Chief Executive), Christine Jones (General Manager: Strategy, Partnerships & Growth), Gareth Green (Head of Office - Manager of the Mayoral Office), Charlie Rahiri (Recovery Manager), Emma Joyce (Open Space & Community Facilities Planner), Keren Paekau (Acting Head of Strategic Māori Engagement), Cynthia Hamel (Acting Team Leader: Takawaenga Māori), Leonie Cairns (Kaiārahi Māori), Tuana Kuka (Kaiārahi Māori), Yolande Gallagher (Kaiārahi Māori), Ryan Russell (Team Leader Communications: City Development and Partnerships), Sarah Holmes (Team Leader: Governance & CCO Support Services), Caroline Irvin (Governance Advisor).

Timestamps are included at the start of each item and signal where the agenda item can be found in the recording of the meeting held on 24 June 2026 at [Council's YouTube Channel](#).

1 OPENING KARAKIA

Cr Hēmi Rolleston opened the meeting with a karakia.

2 APOLOGIES

APOLOGY

COMMITTEE RESOLUTION TW/26/0/1

Moved: Mr Whitiora McLeod

Seconded: Deputy Mayor Jen Scoular

That the apology for absence received from Ms Matire Duncan be accepted.

CARRIED

3 PUBLIC FORUM

Nil

4 ACCEPTANCE OF LATE ITEMS

Nil

5 CONFIDENTIAL BUSINESS TO BE TRANSFERRED INTO THE OPEN

Nil

6 CHANGE TO ORDER OF BUSINESS

Nil

7 CONFIRMATION OF MINUTES

7.1 Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 22 April 2026

COMMITTEE RESOLUTION TW/26/0/2

Moved: Mr Puhirake Ihaka

Seconded: Cr Hautapu Baker

That the Minutes of the Tangata Whenua / Tauranga City Council Committee meeting held on 22 April 2026 be confirmed as a true and correct record.

CARRIED

8 DECLARATION OF CONFLICTS OF INTEREST

Nil

9 DEPUTATIONS, PRESENTATIONS, PETITIONS

Timestamp: 20 minutes and 5 seconds

9.1 Discussion topics: Tangata Whenua Engagement Review Update and Simplifying Local Government Head Start Pathway

Tangata Whenua Engagement Review Update – Christine Jones, General Manager: Strategy, Partnerships & Growth

Main points

- The review found that the relationship was generally strong, built on goodwill and good faith, but there were opportunities to improve how it operated. It was "not broken", but after 20 years it was timely to refresh and refine the arrangements.
- Tangata whenua priorities had changed since the early 2000s, with more focus now on strategic involvement and future development rather than Treaty settlement negotiations.
- Council had engaged Jocelyn Mikaere to facilitate discussions between tangata whenua representatives and elected members to develop practical improvements.
- The work would focus on improving structures, communication, roles and responsibilities, and governance arrangements, including strengthening connections between tangata whenua representatives and their iwi/hapū communities.
- A key objective was to clarify expectations and update existing protocols where necessary, as some expectations had evolved beyond what was currently documented in the signed agreements.
- The outcomes of this work were scheduled to be reported back to Council by 1 September 2026.

Jocelyn Mikaere introduced herself, outlined her Tauranga Moana connections and background, and acknowledged her role in supporting the tangata whenua engagement review process.

In response to questions

- The review did not identify a need for major structural change, as the existing relationship between Council and tangata whenua was built on a strong foundation developed over many years. Instead, the focus was on enhancing, clarifying and strengthening existing arrangements rather than replacing them.
- The main change since the early 2000s was that iwi leadership was seeking a greater strategic role, reflecting the shift from a focus on Treaty settlements to a focus on future planning and development. This had created a need to better define how iwi, hapū and Council worked together.
- The review was intended to:
 - Clarify roles, responsibilities and expectations.
 - Build on existing protocols and successful engagement practices rather than discard them.
 - Resolve areas where expectations had evolved beyond what was currently documented in signed protocols.
 - Improve communication and governance arrangements between Council, tangata whenua representatives, and their iwi and hapū communities.
- Ms Mikaere also confirmed that a key issue for the review would be determining how the stronger role now being played by iwi chairs and iwi leadership could be integrated alongside Tauranga Moana's traditionally hapū-based engagement model.

Simplifying Local Government Head Start Pathway – Mayor Mahé Drysdale

Main points

- Local government reform was expected to result in unitary councils, combining regional and territorial council functions, with the status quo no longer considered an option. Tauranga City Council would not continue in its current form under either pathway.

- The Head Start process would allow councils to shape their own future structure and obtain bespoke legislation, rather than having a model imposed by central government.
- Potential governance options discussed included:
 - A single Bay of Plenty unitary council.
 - Three sub-regional unitary councils (Western Bay, Rotorua, and Eastern Bay).
 - Variations that included neighbouring areas such as Thames-Coromandel or Taupō.
- Mayor Drysdale indicated that Tauranga and Western Bay were closely integrated economically and functionally and would likely need to work together in any future model.
- The importance of ensuring that Treaty obligations, tangata whenua representation, partnership arrangements, and Māori participation in governance were protected throughout the reform process was emphasised. Concerns were raised about retaining the gains made over the past 25–30 years in Māori engagement and representation.
- The Mayor acknowledged these concerns and advised that representation arrangements remained uncertain, but tangata whenua feedback would be incorporated into the development of any proposal.

In response to questions

- Tangata whenua involvement and representation would be a key consideration as governance reform progressed, and Council was seeking feedback on how representation arrangements should work in any future structure.
- There was still uncertainty around future representation models, including Māori wards and tangata whenua appointments, and Council was seeking clarification from central government on some of these matters.
- The Head Start process provided flexibility, with bespoke legislation potentially allowing governance arrangements to be designed to meet local needs rather than simply carrying over current structures.
- Concerns about retaining the gains made in Māori participation and Council–tangata whenua relationships were acknowledged. These issues would be incorporated into the design of any future governance model.
- The reform presented an opportunity to create a better system by combining the strengths of existing organisations while maintaining local voice and community representation.

10 BUSINESS

Timestamp: 1 hour and 1 minute

10.1 Tangata Whenua - Tauranga City Council Committee - Chairperson's Report - June 2026

Chair Tony Fisher

- The report focused on the challenges and opportunities associated with the Māori Ward referendum, with a need for emphasising a coordinated voter education and participation strategy, greater community engagement, and regular updates on Council's plans to support informed voter participation across the community.

Comments

- Despite the challenges highlighted in the report, members stressed there was still an opportunity for a successful Māori Ward referendum if efforts were focused on voter engagement, registration and turnout.
- A strong education and communications strategy was seen as essential, particularly to engage younger voters and improve understanding of the benefits of Māori representation.

- It was noted that engagement should not be limited to Māori communities; non-Māori voters also need information and education about the referendum.
- Members requested updates on Council's voter education programme, including who was leading the work and how progress would be reported back to the committee.
- Chair Tony Fisher clarified his report was intended to present analysis and voter data rather than conclude that the referendum could not succeed, emphasising the importance of understanding voter behaviour and turnout patterns.

Actions Requested:

- That staff provide the Committee with updates on Council's voter education programme, including who was leading the work and how progress would be reported back to the committee.

COMMITTEE RESOLUTION TW/26/0/3

Moved: Mr Puhirake Ihaka

Seconded: Mayor Mahé Drysdale

That the Tangata Whenua / Tauranga City Council Committee:

- (a) Receives the report "Tangata Whenua - Tauranga City Council Committee - Chairperson's Report - June 2026".

CARRIED

Timestamp: 1 hour and 21 minutes

10.2 Te Rangapū Mana Whenua o Tauranga Moana Report - June 2026

Mr Whitiora McLeod spoke on behalf of Ms Matire Duncan in her absence.

Main points

- Mr Whitiora McLeod emphasised the importance of continuing to strengthen the Council–tangata whenua relationship and acknowledged the value of tangata whenua involvement in Council policy development.
- He advocated for tangata whenua participation in local government reform and Regional Deal discussions, highlighted the community resilience role of marae, and noted the importance of maintaining strong Māori representation within emerging governance arrangements.

COMMITTEE RESOLUTION TW/26/0/4

Moved: Mr Whitiora McLeod

Seconded: Deputy Mayor Jen Scoular

That the Tangata Whenua / Tauranga City Council Committee:

- (a) Receives the report "Te Rangapū Mana Whenua o Tauranga Moana Report - June 2026".

CARRIED

Timestamp: 1 hour and 27 minutes

10.3 Tangata Whenua Presentation Updates - June 2026

Staff Keren Paekau, Acting Head of Strategic Māori Engagement

At 10.47am, Mr Puhirake Ihaka withdrew from the meeting.

The Head of Strategic Māori Engagement spoke to the report noting the following points:

- There was ongoing work with marae and iwi to identify and address issues, with efforts being made to align this work with wider resilience and recovery programmes and avoid duplication.
- The Papakāinga Fund had recently closed, with seven applications received and progress being made on some of the projects previously highlighted through the committee.
- The upcoming changes to the National Environmental Standards for Papakāinga would significantly increase housing opportunities on Māori land from 1 July 2026. Ngāti Hangarau and Matapihi were areas likely to be particularly affected by the changes.
- Council staff were working through the implications of the new rules, including infrastructure requirements and how future development could align with hapū aspirations and management plans.

In response to questions

- For Ngāti Hangarau, the current limit of 50 homes across the development area could increase substantially because the new rules applied on a per-block basis.
- Council was still working through the practical implications of the new National Environmental Standards rules, including infrastructure requirements and how growth could be managed appropriately.
- Staff were conscious of the need to balance increased housing opportunities with hapū aspirations, including maintaining rural character and outcomes identified in hapū management plans.
- Completed items were now identified separately in the report and would be removed from future tracking once finished. Any updates added to the report table would be entered in red font.

Mr Whitiara McLeod

- Mr McLeod advised that the upcoming consenting of the municipal water take would require engagement between Council staff and the relevant tangata whenua groups. He noted that some matters remained unresolved through Treaty settlement processes and emphasised the need for early discussions with affected hapū and iwi as the consent work progressed.

COMMITTEE RESOLUTION TW/26/0/5

Moved: Mr Whitiara McLeod

Seconded: Cr Hautapu Baker

That the Tangata Whenua / Tauranga City Council Committee:

- (a) Receives the report "Tangata Whenua Presentation Updates - June 2026".

CARRIED

11 DISCUSSION OF LATE ITEMS

Nil

12 CLOSING KARAKIA

Mr Steve Te Kani closed the meeting with a karakia.

The meeting closed at 10.54am.

The minutes of this meeting were confirmed as a true and correct record at the Tangata Whenua / Tauranga City Council Committee meeting held on 26 August 2026.

UNCONFIRMED

8 DECLARATION OF CONFLICTS OF INTEREST

9 DEPUTATIONS, PRESENTATIONS, PETITIONS

- 9.1 Presentation: Mr Kevin Lavery - Establishment Chief Executive - Water Organisation**

ATTACHMENTS

Nil

- 9.2 Discussion Topics: Tangata Whenua Engagement Review Update and Simplifying Local Government Head Start Pathway**

ATTACHMENTS

Nil

10 BUSINESS

10.1 Tangata Whenua - Tauranga City Council Committee - Chairperson's Report - August 2026

File Number: A20794222

Author: Caroline Irvin, Governance Advisor

Authoriser: Sarah Holmes, Team Leader: Governance & CCO Support Services

PURPOSE OF THE REPORT

1. The purpose of this report is for the Chairperson of the Tangata Whenua/Tauranga City Council Committee to provide updates and insights to the Committee.

RECOMMENDATIONS

That the Tangata Whenua / Tauranga City Council Committee:

- (a) Receives the report "Tangata Whenua - Tauranga City Council Committee - Chairperson's Report - August 2026".

ATTACHMENTS

1. Tangata Whenua-TCC Committee - Chairperson's Report - August 2026 - A20941251 [↓](#)



Tangata Whenua/Tauranga City Council Standing Committee Meeting**26 August 2026****Chairperson's report**

E ōku Rangatira, ngā mēma o te Kaunihera, ngā waha kōrero mo ngā hapū o te Moana nei tēnei te mihi o te wā, o te ao hurihuri ki a koutou katoa. Ki a rātou kua wheturangihia i ngā wiki, i ngā marama o mua, ka tangihia. Haere koutou, whakangaro atu koutou. Ki a tātou ngā kanohi ora he mihi ake tēnei ki a tātou.

Across both local and central government we're experiencing a massive set of reforms driven by the current government's agenda including manifesto commitments, that directly affects iwi and hapū and the Māori-Crown relationship. Central to these reforms – which are happening across a broad front – is how relationships between institutions responsible for giving effect to government's reform agenda and Māori, at minimum maintain and ideally enhance, their relationships.

At a local government level here in Tauranga Moana the local government reforms and the Council-driven review of how its relationships with iwi and hapū should best be organised is a good example, I think, of the need to ensure that kaupapa are not dealt with in isolation; that the connections and overlaps between kaupapa need to be clearly identified and understood at the outset and to be included as part of planning, solution, design and implementation.

Implications of Local Government Reform and Council Mergers for Tangata Whenua

Many of the advantages and disadvantages of the creation of unitary authorities through the amalgamation of Councils are pretty obvious to tangata whenua. Similarly advantages and disadvantages for non-Māori are obvious. However the amalgamation of Councils and creation of unitary authorities isn't necessarily being embraced and supported by everyone.

I thought that for the purposes of this report, I'd do a light scan of some of the media coverage from the lower half of the North Island, and summarise some of the issues being reported, together with my own views, as the subject of this report.

This report discusses the potential implications of local government reform and council amalgamation for tangata whenua. It considers both the opportunities and risks arising from the Government's reform agenda and identifies practical approaches iwi, hapū and Māori organisations may adopt to maintain and strengthen their influence within any future local government arrangements.

The report is intended as a think piece only and doesn't seek to make any recommendations or suggestion.

Context

The Government's local government reform programme seeks to create more efficient and effective local government structures, including the possibility of amalgamating councils into larger regional or unitary authorities. Current reform proposals are encouraging councils to consider regional reorganisation and consolidation, with some councils already developing merger proposals.

For tangata whenua, these reforms raise important questions regarding representation, Te Tiriti o Waitangi obligations, Treaty settlement arrangements, environmental management responsibilities, and the ability of iwi and hapū to influence decisions affecting their communities and rohe. Current discussions in several regions have highlighted concerns regarding the future of existing partnership agreements, Māori representation mechanisms, and mana whenua participation in council decision-making processes.

In my view, the reforms therefore present both significant opportunities and significant risks.

Opportunities for Tangata Whenua

Stronger Strategic Partnerships

Larger councils may provide opportunities to establish more strategic and consistent relationships between local government and tangata whenua. Rather than engaging with multiple councils, iwi and hapū may be able to develop a single partnership framework across a wider region, creating clearer pathways for engagement and influence.

This could result in:

- Greater strategic influence over regional priorities.
- Improved alignment between iwi development aspirations and council planning.
- Stronger recognition of mana whenua interests in regional decision-making.
- More consistent application of Te Tiriti-based partnership approaches

Improved Environmental Governance

Many iwi exercise kaitiakitanga responsibilities across landscapes, catchments, rivers, coastlines and ecosystems that extend beyond current local authority boundaries. Larger regional authorities may provide opportunities to align governance arrangements more closely with natural systems rather than administrative boundaries.

Potential benefits include:

- Whole-of-catchment planning.
- Integrated freshwater management.
- Regional biodiversity strategies.
- Enhanced recognition of mātauranga Māori.
- Stronger expression of kaitiakitanga within environmental decision-making.

Enhanced Organisational Capability

Larger councils often possess greater financial, technical and organisational capacity than smaller councils. This may allow for:

- Dedicated Māori partnership units.
- Increased support for iwi engagement.
- Improved capability to implement Māori outcomes frameworks.
- Greater investment in community, environmental and economic development initiatives that support Māori aspirations

More Coherent Regional Development

Council amalgamation has the potential to create a more integrated approach to regional development, infrastructure planning, housing, climate adaptation and economic growth. Such an approach may align more effectively with iwi and hapū aspirations that are often expressed across an entire rohe rather than within individual council boundaries.

Risks and Challenges**Reduced Local Influence**

One of the most significant concerns is that amalgamation may increase the distance between communities and decision-makers. The creation of larger councils can centralise authority and reduce opportunities for direct engagement between elected members and local iwi and hapū.

This may result in:

- Reduced visibility of local issues.
- Less direct access to decision-makers.
- Increased competition among communities for attention and resources.
- Potential marginalisation of smaller iwi and hapū interests

Risks to Existing Treaty-Based Arrangements

A major concern for many iwi is whether existing relationship agreements, Treaty settlement arrangements, co-governance structures and partnership forums will continue under new local government entities. Current merger discussions have highlighted uncertainty regarding the transfer and protection of existing arrangements

Potential risks include:

- Loss of established relationships.
- Reduced recognition of settlement obligations.
- Disruption of co-governance arrangements.
- Loss of institutional knowledge during transition.

Māori Representation

Changes to governance structures may also affect Māori representation mechanisms, including Māori wards, committees and advisory structures. Ongoing national debates regarding Māori wards reinforce concerns that representation arrangements may change during council reorganisations.

Without deliberate protections, mergers could result in:

- Dilution of Māori representation.
- Reduced influence over governance decisions.
- Less responsiveness to local tikanga and mātauranga Māori.
- Potential erosion of hard-won gains in representation.

Increased Capacity Demands on Iwi and Hapū

Larger councils often operate through more complex planning, infrastructure and regulatory systems. While this presents opportunities, it may also require iwi and hapū to invest more resources into participation and engagement activities.

How Iwi Can Maintain and Strengthen Influence?

Experience from previous local government arrangements suggests that the most durable influence is achieved when Māori participation and partnership mechanisms are embedded into governance structures from the outset.

1. Secure Transitional Arrangements

Iwi should seek formal commitments before any merger is implemented that guarantee:

- Continuation of Treaty settlement obligations.
- Recognition of existing partnership agreements.
- Protection of co-governance arrangements.
- Continuity of mana whenua participation rights.

2. Embed Māori Representation in Governance

Influence is strongest when it exists within governance structures rather than solely through consultation processes.

Potential mechanisms include:

- Māori wards and constituencies.
- Joint governance committees.
- Mana whenua appointments to standing committees.
- Treaty partnership boards.
- Formal iwi-council leadership forums.

3. Establish Regional Iwi Leadership Forums

Where multiple iwi are affected by amalgamation, regional forums can provide coordinated leadership and engagement with the new authority. Such arrangements can strengthen influence over strategic planning, investment decisions and regional priorities.

4. Embed Te Tiriti Within New Governance Frameworks

The constitutional and governance foundations of any new council should explicitly recognise:

- Te Tiriti o Waitangi.
- Mana whenua status.
- Māori wellbeing outcomes.
- Shared decision-making and partnership expectations.

Embedding these commitments from the beginning helps create enduring accountability.

5. Strengthen Environmental Leadership

Iwi/hapū should seek to secure ongoing leadership roles in environmental governance, particularly in areas such as freshwater management, biodiversity, coastal planning and natural resource stewardship where mana whenua responsibilities are well established.

6. Invest in Organisational Capability

To engage effectively with larger local government entities, iwi/hapū may need to continue strengthening expertise in:

- Governance.
- Infrastructure planning.
- Environmental management.
- Resource management.
- Economic development.
- Data and evidence-based policy.

Summary

In summary my random and unstructured review of media coverage on these issues has highlighted the following as key and common themes arising from these Local Government reforms:

1. How can existing Treaty settlement obligations be protected and transferred to new council structures?
2. What governance arrangements best support mana whenua participation and decision-making?
3. How can Māori representation be strengthened rather than diluted through amalgamation?
4. What regional partnership models would best support treaty-based relationships?
5. How should iwi and hapū be resourced to participate effectively in larger governance systems?
6. What opportunities exist to improve environmental governance through regional consolidation?

Ngā mihi ake

Anthony Fisher

10.2 Te Rangapū Mana Whenua o Tauranga Moana Report - August 2026**File Number:** A20793938**Author:** Caroline Irvin, Governance Advisor**Authoriser:** Sarah Holmes, Team Leader: Governance & CCO Support Services**PURPOSE OF THE REPORT**

1. The purpose of this report is to provide the Tangata Whenua/Tauranga City Council Committee members with updates on Te Rangapū Mana Whenua o Tauranga Moana matters and their progress.

RECOMMENDATIONS

That the Tangata Whenua / Tauranga City Council Committee:

- (a) Receives the report "Te Rangapū Mana Whenua o Tauranga Moana Report - August 2026".
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ATTACHMENTS

1. Te Rangapu Report to TW/TCC Committee Meeting 26 August 2026 - A20965756 [↓](#) 
2. Option 3 - Integrated Partnership and Mana Whenua Model - A20965741 [↓](#) 



**Report to Tangata Whenua / Tauranga City Council Committee meeting
scheduled for Wednesday 26 August 2026, Chambers, Tauranga City Council**

TO: Tangata Whenua/Tauranga City Council Committee

FROM: Matire Duncan – Chair Te Rangapū Mana Whenua o Tauranga Moana

DATE: Wednesday 26 August 2026, Chambers, Tauranga City Council

SUBJECT: Te Rangapū Mana Whenua o Tauranga Moana (“Te Rangapū”) Report and Update

PURPOSE: The purpose of this report is to provide the Tangata Whenua / Tauranga City Council Committee with an update on the activities, strategic priorities and matters of significance currently being progressed by Te Rangapū Mana Whenua o Tauranga Moana.

1. The Relationship

The relationship between Tauranga City Council (TCC) and Te Rangapū Mana Whenua o Tauranga Moana continues to strengthen through ongoing engagement, collaboration, and mutual respect.

Te Rangapū remains committed to working constructively with elected members and Council staff to achieve positive outcomes for Tauranga Moana and its communities, guided by manaakitanga, kaitiakitanga and genuine partnership.

The increasing number and significance of matters requiring tangata whenua involvement reinforces the importance of maintaining clear, well-supported and effective pathways for engagement and participation.

2. Workshops and Policy Engagement update

Te Rangapū continues to participate in regular workshops that provide opportunities to discuss local government initiatives, central government reforms, strategic priorities, and matters of significance to tangata whenua.

These workshops provide an important mechanism for tangata whenua to contribute early to policy development and strategic decision-making, rather than engagement occurring after proposals have substantially been developed.

a) Grant for Development Contributions on Papakāinga Housing and Policy update

Te Rangapū received a presentation on the review of Council's Grant for Development Contributions and the DC's Papakāinga Housing Policy and the relationship between the existing Development Contributions grant and the recently established DC's Papakāinga Housing Fund.

The DC's Papakāinga Housing Fund is intended to provide greater support during the later stages of development, including planning, technical investigations and consenting, to assist projects to reach a build-ready stage.

The review raised an important question regarding the balance of Council support between early project development and assistance with development contributions at the construction stage.

Te Rangapū supports initiatives that remove barriers to developing housing on Māori land. However, care is required to ensure that shifting funding to earlier stages does not simply transfer the financial burden to whānau and Māori land trusts later in the development process.

The overall objective should be to establish a coordinated pathway of support that assists papakāinga from initial feasibility through planning, consenting, infrastructure and ultimately construction.

This is particularly important given the wider regional focus on increasing housing supply and unlocking the development potential of whenua Māori.

3. Strategic Projects and Initiatives

i. Tangata Whenua / TCC Relationship review

Work continues following the Tangata Whenua / Tauranga City Council Relationship Review and the appointment of Jocelyn Mikaere to support option considerations and implementation of the review recommendations.

Te Rangapū recognises that the relationship framework established over many years now operates within a considerably changed environment, including evolving iwi and hapū structures, Treaty settlement arrangements, increasing governance responsibilities and significant central and local government reform.

The next phase therefore provides an important opportunity not simply to adjust existing arrangements, but to ensure the future relationship framework remains fit for purpose.

For Te Rangapū, the focus remains on ensuring that any future arrangements maintain meaningful pathways for iwi, hapū and tangata whenua participation, provide clarity of roles and responsibilities, avoid unnecessary duplication and strengthen the partnership between tangata whenua and Council.

Te Rangapu believes there are credible grounds for an Option 3, and the more we have worked through the implications, the more we think it deserves consideration further. We would coin the phrase as an evolution of Option 2 that removes the hierarchy and protects collective tangata whenua mandate.

The current Options Paper identifies the fundamental problem as lack of clarity, connection and coordination.

Te Rangapu does not yet consider that the design of the Options Paper as settled, and it was reported back to the Te Rangapu chair that there was an emerging lean toward Option 2 at the hui of the 27 July.

Te Rangapū needs sufficient opportunity to understand what the changes mean for our mandate and strategic role, and the crucial importance for our representatives to engage with their Iwi/hapū.

Attachment: Option 3 – Integrated Partnership and Mana Whenua Model.

ii. Head Start – Simplifying Local Government

The Government's Simplifying Local Government programme represents potentially significant structural change for local government across the region.

Tauranga City Council has been considering the Head Start pathway alongside neighbouring council the Western Bay of Plenty Regional Council, including options for how local government functions and structures could operate in the future.

Te Rangapū considers it essential that tangata whenua remain directly involved as this work progresses.

Any structural reform must recognise existing Te Tiriti relationships, Treaty settlement arrangements, iwi and hapū interests, Māori representation and the partnership structures already operating across Tauranga Moana and the wider sub-region.

Efficiency and reduced duplication are important objectives; however, they should not result in the loss or weakening of tangata whenua participation and influence.

The next phase provides an opportunity to ensure tangata whenua are involved in shaping any future model rather than responding to a structure once it has already been designed.

iii. Western Bay of Plenty Regional Deal

The Western Bay of Plenty Regional Deal has now moved from negotiation and signing toward implementation.

The Deal provides a significant long-term opportunity for the sub-region, particularly in relation to housing, infrastructure, transport, economic development and the development of a refreshed regional spatial plan.

For tangata whenua, the focus must now move from participation in the establishment of the Deal to meaningful involvement in its implementation.

Te Rangapū supports continued coordination between the Regional Deal, SmartGrowth and existing tangata whenua partnership structures like the Combined Tangata Whenua Forum (CTWF) to avoid duplication, make best use of existing work and expertise, ensure appropriate resourcing and maintain a strong focus on delivery.

Particular attention should be given to opportunities associated with whenua Māori, papakāinga and housing, infrastructure, Māori economic development, employment and skills, and environmental and cultural outcomes.

iv. Te Awanui Māori Ward and Referendum

The future of the Te Awanui Māori Ward remains an important matter for Te Rangapū and tangata whenua across Tauranga Moana.

Te Rangapū has consistently supported retention of the Māori Ward as an important mechanism for Māori representation and participation within Council decision-making.

Attention must now also be given to ensuring that whānau, hapū, iwi and Māori communities are well informed about the process ahead, the purpose and value of the Māori Ward and the importance of participation.

This kaupapa is wider than an electoral process alone. It concerns the ability of tangata whenua to maintain a meaningful voice within the governance of Tauranga and to contribute to decisions affecting present and future generations.

Te Rangapū will continue to support communication, engagement and awareness across our communities as the process progresses.

Conclusion

The period ahead presents both significant opportunities and challenges for tangata whenua participation in local and regional governance.

The Relationship Review, Simplifying Local Government, implementation of the Regional Deal, papakāinga housing initiatives and the future of the Māori Ward are not isolated

matters. Collectively, they will influence how tangata whenua participates in and help shape decision-making across Tauranga Moana for many years to come.

Te Rangapū continues to advocate for meaningful tangata whenua participation and influence across local government, housing and infrastructure, regional economic development, governance and strategic partnership arrangements.

Te Rangapū remains committed to working alongside Tauranga City Council to strengthen relationships, support informed decision-making and advance outcomes that benefit Tauranga Moana for current and future generations.

We acknowledge the continued efforts of elected members, Council staff, iwi, hapū and community partners in progressing this important mahi.

Proposal for Option 3: Integrated Partnership and Mana Whenua Model put forward by Te Rangapu Mana Whenua o Tauranga Moana (RMW) in respect to the Tangata Whenua / Tauranga City Council Relationship Review – 18 August 2026.

Te Rangapu believes there are credible grounds for an Option 3, and the more we have worked through the implications, the more we think it deserves consideration further.

The current Options Paper identifies the fundamental problem as lack of clarity, connection and coordination.

In an email addressed to Jocelyn Mikaere I signalled that Te Rangapu does not yet consider that the design of the Options Paper as settled and it was reported back to me that there was an emerging lean toward Option 2 at the hui held on the 27 July.

Te Rangapū needs sufficient opportunity to understand what the changes mean for our mandate and strategic role, and the crucial importance for our representatives to engage with their Iwi/hapū.

However, Te Rangapu see the documents that have been prepared as useful material for the next stage of co-design and not yet as an implementation package.

Before we proceed, Te Rangapu would like agreement that the doors remain open to participate in that design process, and when genuine implementation begins.

Option 3: Integrated Partnership and Mana Whenua Model

Its central proposition is to:

Creates an integrated and coordinated partnership system that recognises the distinct mandates, roles and relationships of existing tangata whenua and Council forums, without establishing an unintended hierarchy between them.

This option retains the stronger coordination, shared planning and clear pathways sought through Option 2, while recognising that strategic leadership, collective tangata whenua representation, formal governance and place-based mana whenua engagement are different but, in some ways, have complementary functions.

Existing forums are strengthened and connected rather than confined to fixed strategic or operational tiers. The model is underpinned by mana ki te mana, subsidiarity, co-design and recognition of mandate, ensuring kaupapa are considered by those holding the appropriate mana, relationships and responsibilities.

The options paper itself says the review found that the key issue is “not the number of forums, but the lack of clarity and connection between them.

If that is the diagnosed problem, then logically the solution does not necessarily require assigning one forum strategic status and another operational status.

Option 2 formalises the Mayor–Iwi Chairs Forum as the Strategic + City-wide forum while defining Te Rangapū as Operational + City-wide.

Te Rangapu has viewed this as creating an unnecessary tension. Iwi Chairs unquestionably have important leadership and strategic relationships but, that doesn't mean Te Rangapū therefore ceases to have a strategic role.

Iwi Chairs speak from an iwi mandate whereas Te Rangapū can provide a collective tangata whenua perspective across iwi, hapū, marae and whenua Māori interests and are mandated by their respective iwi and hapu.

Those are different voices and different mandates and not necessarily competing ones.

The integrated system then determines how those matters connect, rather than determining who is superior and that is a much more mana-enhancing architecture.

Te Rangapū believe there is merit in developing a third option—one which retains the integration and coordination benefits of Option 2 but does not categorise existing tangata whenua forums in ways that could unintentionally diminish their strategic roles or mandates.

Te Rangapu would like the implementation work currently underway to be treated as design material that can inform an Option 3, rather than assuming Option 2 has already been settled. We aren't saying stop, we are saying there may be a better model emerging from this.

Propose principles for Option 3

1. Mana before structure — structures should reflect existing mandate, not redefine it.
2. No hierarchy of tangata whenua voice — different forums exercise different mandates.
3. Strategic capability is shared — Te Rangapū should not be confined to an operational box.
4. Subsidiarity — kaupapa sits at the level closest to the appropriate mandate.
5. Direct hapū engagement remains protected.
6. Existing successful functions and relationships are retained.
7. Shared planning and coordination connect the system.
8. Joint oversight of the system, rather than Council alone controlling coordination.
9. Clear escalation/referral pathways where matters overlap.
10. Regular review, perhaps after 12–18 months, before permanently embedding the arrangements.

Given that the original review identified the problem as a lack of clarity and connection between existing mechanisms, rather than the existence of the mechanisms themselves, are we still open to developing a third option that achieves the integration sought under Option 2 but preserves the strategic standing and distinct mandates of the existing tangata whenua forums?

That question is difficult to dismiss because it uses the Options Paper's own diagnosis as its foundation.

And Te Rangapu think there is an even simpler way of explaining what they are seeking:

- Option 1 improves the existing system.
- Option 2 integrates the system through defined tiers.
- Option 3 integrates the system through complementary mandates and relationships.

For Tauranga Moana, Te Rangapu think that third proposition deserves to be put on the table before anyone starts implementing Option 2.

This is being presented as a genuine third option, rather than a critique of Option 2. The structure and language of Option 3 can sit naturally alongside Options 1 and 2.

The key difference is that Option 3 retains the integration benefits sought in Option 2 but avoids automatically assigning the Mayor–Iwi Chairs Forum as “strategic” and Te Rangapū as “operational”. That distinction is important because the paper itself identifies the underlying issue as the lack of clarity and connection between mechanisms, rather than the existence of the forums themselves.

What This Means in Practice

- Existing forums operate as complementary pou within one connected partnership system, rather than as a hierarchy.
- Te Rangapū retains both its strategic and system-wide tangata whenua functions, alongside its coordination, policy, appointment and advocacy roles.
- The Mayor–Iwi Chairs Forum provides an important iwi leadership and relationship interface, without replacing collective tangata whenua or hapū mandates.
- The Tangata Whenua/TCC Committee remains the formal joint governance and decision interface between tangata whenua and Council.
- Place-base specific matters continue through direct engagement with the relevant iwi and hapū according to mana whenua and agreed protocols.
- Kaupapa are directed according to mandate and function, rather than simply strategic/operational classifications.
- Shared planning, reporting and referral pathways connect the entire system.
- Changes affecting mandate, membership or representation are co-designed and agreed with tangata whenua before implementation.

Key Features

Key Feature	Description / Detail
Complementary Pou Model	Three connected but non-hierarchical pou: Iwi Leadership and Relationships – Mayor/Iwi Chairs; Collective Tangata Whenua – Te Rangapū; Joint Governance – Tangata Whenua/TCC

Key Feature	Description / Detail
	Committee. Each has a distinct mandate and function while contributing to the overall partnership system.
Te Rangapū	Recognised as the collective tangata whenua strategic and system-wide forum, providing collective advice, advocacy, policy input, appointments, coordination and consideration of matters affecting tangata whenua across Tauranga Moana.
Mayor–Iwi Chairs Forum	Provides an iwi leadership relationship with the Mayor, enabling discussion of significant iwi/Council relationships, emerging matters and long-term issues while respecting the mandates of Te Rangapū, hapū and other forums.
Tangata Whenua/TCC Committee	Continues as the formal joint governance interface between tangata whenua and elected members, providing recommendations, accountability, monitoring and pathways into Council decision-making.
Mana Whenua / Place-Based Engagement	Matters affecting particular rohe, hapū or places are progressed directly with the appropriate mana whenua. Existing protocols are reviewed and strengthened where required.
Mandate-Based Pathways	Matters are directed according to the nature of the kaupapa and who holds the appropriate mandate. No forum automatically assumes authority over another simply because a matter is labelled “strategic” or “operational”.
Joint Annual Planning Hui	Forums collectively identify shared priorities, forward work programmes, major emerging issues and appropriate engagement pathways.
Shared Coordination / Secretariat	A coordination function supports all forums through forward planning, tracking and information flow. Oversight arrangements reflect partnership and ensure coordination does not determine tangata whenua mandate or priorities.
Co-design and Review	Implementation is phased and co-designed with tangata whenua. The model is reviewed after an agreed period to assess whether relationships, participation, efficiency and outcomes have improved.

Strengths

- Retains the integration and coordination benefits sought through Option 2.
- Recognises iwi, hapū and collective tangata whenua mandates without creating an unnecessary hierarchy.
- Protects the strategic role and institutional knowledge of Te Rangapū.
- Provides an appropriate leadership relationship between the Mayor and Iwi Chairs without displacing other tangata whenua voices.
- Strengthens the formal governance pathway through the Tangata Whenua/TCC Committee.
- Protects direct mana whenua engagement on place-specific matters.

- Reduces duplication through clear referral and communication pathways.
- Builds upon more than two decades of existing relationships rather than redesigning them unnecessarily.
- Provides flexibility to respond to future local government reform.
- Supports genuine co-design and greater tangata whenua confidence in implementation.

Risks

- Requires greater initial co-design and therefore may take longer to establish.
- Requires clear agreement about respective mandates, functions and referral pathways.
- Some kaupapa may legitimately overlap between forums and require agreed protocols for managing this.
- Requires sustained coordination and appropriate resourcing.
- Success depends upon behaviours, relationships and information-sharing as much as structural arrangements.
- May require further discussion with iwi, hapū and existing forums before final endorsement.

Integration should connect mandates, not replace them. The purpose of the system is to ensure the right kaupapa is considered by the right people, holding the appropriate mandate, at the right time.

That is consistent with the original review's diagnosis that the difficulty lies in coordination, clarity and connection across the system.

10.3 Tangata Whenua Presentation Updates - August 2026

File Number: A20794246

Author: Keren Paekau, Head of Strategic Māori Engagement

Authoriser: Christine Jones, General Manager: Strategy, Partnerships & Growth

PURPOSE OF THE REPORT

1. The purpose of this report is to update the Tangata Whenua/Tauranga City Council Committee on matters raised by Tangata Whenua at previous Committee meetings.

RECOMMENDATIONS

That the Tangata Whenua / Tauranga City Council Committee:

- (a) Receives the report "Tangata Whenua Presentation Updates - August 2026".

DISCUSSION

Issues table

2. Attached is a table outlining issues raised by Iwi/Hapū and Marae at previous Committee meetings and Hui held with Council. The table provides an update on the progress of these issues. The table also includes a column which outlines the next actions and who is responsible for undertaking those actions.

Traffic light key in the table:

- **Purple** – Complete (will be removed from next report);
- **Green** – On track;
- **Yellow** – Progress being made; and
- **Red** – Unlikely to progress further.

3. Completed Actions removed

Hui	Kaupapa	Outcome
Hairini Marae. <i>Ngāi Te Ahi</i> (Hairini) 10 April 2024	Playground at 39 Haukore St - redevelopment integrating cultural designs and creating a sense of identity.	Community open day took place on Saturday 2 May 2026.

4. Unable to Action further

Hui	Issue	Responsibility:
Wairoa Marae. <i>Ngāti Kahu</i>	- Erosion – River / Whenua - NZTA Update: Carrying out any work that is in direct contact with a riverbed is not a	Responsibility: NZTA, Land Trust and Ngāti Kahu

(Bethlehem) 25 March 2025	simple process to gain approvals for from Regional Council, and with the scour not directly affecting the bridge pier or State Highway, makes it difficult to find a funding avenue that accepts the scope of work.	
Hungahungatoroa Marae. <i>Ngai Tukairangi</i> (Matapihi) November 2022	Matapihi Community Plan. Community / Hapū led plan. Te Pou Takawaenga will continue to support	Responsibility: Nga hapū o Matapihi & Matapihi Community
Waimapu Marae. <i>Ngāti Ruahine</i> (Waimapu) 22 April 2026	Continue working with willing landowners on wetland protection and enhancement projects. Outside the remit of TCC	Responsibility: BOPRC / Hapū
Mercury Baypark Ngā Pōtiki 25 June 2025	Rangataua – Restoration and enhancement Oxidation ponds Nga Papaka o Rangataua group to meet and discuss Rangataua Plan	Responsibility: Ngā Pōtiki

ATTACHMENTS**Nil**

Tangata Whenua Action List – 26 August 2026

Hui (Kaiārahi)	Issue	Update/Status	Action Responsibility:
Wairoa Marae. <i>Ngāti Kahu</i> (Bethlehem) 25 March 2025 (Leonie Cairns)	Housing is a priority for Ngāti Kahu - Stage 2 Papakāinga	Application to the Papakāinga Housing Fund received from the Trust.	Papakāinga Housing Fund Panel to assess the application. Responsibility: Te Pou Takawaenga / Assessment Panel
	Cycleway	- Wairoa Bridge cycleway reopening works underway; interim repairs expected this week (03/06) - NZTA to confirm reopening date following safety checks. - Property Team await revocation before assessing relocation options.	- Follow up with NZTA on reopening confirmation and progress relocation assessment once revocation is completed. - Te Pou Takawaenga to meet with GM Infrastructure to discuss options to progress this. Responsibility: NZTA / Transport / Te Pou Takawaenga / CEO
	Return severance block of land at Pōteriwahi	- Council await State Highway revocation before assessing road stopping options. - No substantive progress since January hui.	Undertake a review of historical Council resolutions and records to identify any prior decisions regarding the return of the block to Ngāti Kahu and include in the next update to Council. Responsibility: Strategic Property/NZTA
Peterehema Marae. <i>Ngāti Hangarau</i> (Bethlehem) 1 December 2021 (Leonie Cairns)	Resourcing to assist the development of Māori land for housing.	- Continuing to support Ngāti Hangarau whānau to advance papakāinga development aspirations through facilitation of planning advice and engagement with Tauranga City Council's planning team. - Attended Hapū in July 2026 to update whānau on Papakāinga funding and support changes as well as the new updates to the National Environmental Standards (NES)	Planning team are assessing the impacts of the new NES on current rules in the City Plan. Once these are known a hui for hapū will be arranged, likely to be early October. Responsibility: Strategy, Growth & Partnerships
Peterehema Marae. <i>Ngāti Hangarau</i> (Bethlehem) 9 October 2024 (Leonie Cairns)	The hapū wish to see new footpaths installed and get better engagement for the plan.	- Funding has been approved, and the final design is being updated. Once received, it will undergo a safety audit before progressing to tender. - Engagement has remained proactive and positive throughout the project	The project is on track for construction to commence later this year. Responsibility: Transport
Hungahungatoroa Club. <i>Ngati Tapu, Ngai Tukairangi</i> (Matapihi) 14 October 2021	The Southern Pipeline was raised as a significant and ongoing burden on the Matapihi community. TCC established the Matapihi Southern Pipeline Advisory Group (MSPAG). This is made up of hapū members (2 each from Ngāti Tapu and Ngāi Tukairangi) and TCC members (Councillors, General Manager, Technical Manager & Takawaenga).	MSPAG hui scheduled for 17 September 2026 was cancelled	- Next MSPAG Meeting scheduled for 17th September. - Raise for consideration for inclusion in the Water Organisation Tangata Whenua relationship work plan Responsibility: Democracy / Te Pou Takawaenga

(Tuana Kuka) Whareroa Marae. Ngāti Kuku (Mount Maunganui) 18 January 2022 and 9 September 2025 (Tuana Kuka)	Whareroa Emergency Plan. • Project to establish a new community emergency exit route at a safer distance away from the industrial area. • Existing emergency exit was deemed inadequate due to proximity to hazardous sites. • A key to the airport evacuation site is held by a community representative, but this is not an ideal solution. • Whānau must move past hazardous areas to reach safety, which undermines the effectiveness of current emergency planning. • Emergency planning options should not require further alienation of Māori land. • The community urged council to do better — to find solutions that protect lives without compromising whenua or tino rangatiratanga. • Council acknowledged the need for a comprehensive risk assessment and emergency response strategy. • Whareroa has been here for 150 years and will be here for another 150 years. Not all residents want to move — and many cannot move. A lot of whānau are getting sick and need urgent protection. • A possible solution has been identified, and this option is being investigated	• A strategic alternative route has been identified that crosses private land. • Transport is writing an application to the long-term plan for funding of a required bridge to cross an open drain on airport land to access an established emergency route across airport land.	• Transport have gathered estimates for the bridge crossing. This project will be submitted to the LTP process for consideration by Council. • TCC are engaging with Hukapak to establish an agreement to cross private land to be able to enter onto Airport land and on to the existing emergency exit route. • Te Pou Takawaenga to meet with CEO to discuss options to progress. Responsibility: TCC - Airport / Transport / Legal / Civil Defence Emergency Management / Te Pou Takawaenga / CEO
Whareroa Marae Ngāti Kuku 9 September 2025 (Tuana Kuka)	• The newly elected council met with Ngāti Kuku, kaupapa covered at the hui included • Future-Proofing Whareroa – Council Engagement with Ngāti Kuku • Discussion included the opportunity to relocate to the Marae, Kaumatua flats and Kohanga to land in Omanu, the community reaffirmed that Whareroa is home. • Community position was a strong commitment for the Marae to remain and to also continue with this opportunity for the land at Omanu as a future proofing option for the marae should it ever need it. • Whareroa community confirmed that there should be consideration for the Kaumatua flats and Kohanga to relocate. • Community wants to see action, returning whenua without conditions. • Recognition that Whareroa has been impacted over	• Whareroa Community have established the ‘Omanu Future Proofing Subcommittee’ which includes Marae and Hapū representation • Council staff meet with the Subcommittee on 5 August to provide background, current status and next steps information.	• Staff to write an options paper for Elected Members to consider at a workshop mid 2026. • Te Pou Takawaenga to meet with CEO to discuss ways to progress. Responsibility: Strategic Property / CEO

	time by multiple pressures: the harbour bridge, port expansion, and encroaching heavy industry.		
	- Environmental Impacts and Air Quality - Residents expressed deep concern over cumulative pollution from surrounding industries, including tank farms, waste management, and port operations. - Health impacts, including chronic exposure to contaminants, were raised as urgent human rights issues. - Calls for managed retreat of noxious industries and stronger enforcement of environmental protections and accountability. - Council acknowledged the severity of the issue and committed to supporting air quality monitoring and exploring collective impact regulations.	- Mount Air Quality Working Party (AQWP) meetings with marae, community and agencies changed to biannual meeting - Following the AQWP update to the City Delivery Committee (16 June 2026), Council confirmed that the Mount to Arataki Spatial Plan continues to guide actions aimed at reducing the impacts of polluting industries on people and the environment. - Work is progressing through the emerging Regional Spatial Plan and new Land Use Plan to investigate land use and zoning controls that better separate incompatible land uses and address air quality, odour, noise and amenity issues in the Mount Industrial area. - Future planning processes will provide opportunities for community and tangata whenua input. Existing use rights are unlikely to be affected, but the new planning framework is intended to improve outcomes over time.	See Mount Spatial Plan Actions below Responsibility: City Planning and Growth
	Climate Change and Coastal Risk	- Council Teams continue to be available to support Whareroa Marae - TCC provided funds through the IHMP grant for Ngati Kuku to create their Hapu Management Plan.	An invitation has been sent to Ngāti Kuku to meet with the climate change team to discuss possible support for community climate support. Responsibility: Climate Change Team / Ngāti Kuku hapū
	- Mount Spatial Plan Land Use, Reclamation - Changing planning instruments to reflect community priorities. Concerns from the Hapū about the hold on Plan Changes and the Judges' comments about the legal standing of the Mount Spatial Plan. Seen as a waste of time. - Central government announced on 16 July that plan changes under the Resource Management Act 1991 (RMA) are no longer permitted without an exemption. - On 12 August 2025, Council noted that there is a low likelihood that TCC's plan changes would progress through RMA. - Whareroa is not an industrial zone — the community called for council to rezone the area, review existing land use rules, and send a strong message that Whareroa whānau matter. - Strong support for reclaiming whenua and accelerating the return of ancestral land without conditions. - Council was urged to separate land return from industrial zoning and pollution mitigation.	- In July, the 3 Councils presented an update on the RSP process to the Combined Tangata Whenua Forum, including the Tangata Whenua engagement in the Regional Spatial planning process. - New Planning Bill will be enacted in September 2026.	- Next steps agreed was that staff can scope out the roles and responsibilities of tangata whenua representation at both the Spatial Planning Committee and Secretariat level, and make recommendations back to CTWF in September what this should look like. - Council to provide update on the RMA reform as we receive updates from Central Government. Responsibility: BOPRC / City Planning and Growth
Huria Marae. Ngāi Tamarāwaho 17 September 2025	- Urupā. Limited further capacity for future burials on Ngāi Tamarāwaho urupā on Motuopae due to space and ground level. - Ngāi Tamarāwaho are seeking support from TCC to locate appropriate land within Ngāi Tamarāwaho	- Staff have considered various sites but have not been able to locate any that are suitable due to access issues or low-lying nature of the sites. - Future acquisitions may be considered for appropriateness and suitability.	Te Pou Takawaenga to discuss potential opportunities with elected members. Responsibility: Te Pou Takawaenga

(Tuana Kuka)	area and provide the land to the hapū for a new urupā.		
	- Te Reti Papakāinga Development - City transport and water infrastructure has been built through the Te Reti land block to service the city and surrounding community and developments. - People returning to build dwellings on Te Reti are required to fund infrastructure upgrades and apply for resource consents because local infrastructure is at capacity because it services surrounding community and developments even though the infrastructure runs through the papakāinga area.	Application to the Papakāinga Housing Fund received from the Trust.	Papakāinga Housing Fund Panel to assess the application. Responsibility: Te Pou Takawaenga / Assessment Panel
	Kopurererua Valley – Concept Plan and hapū aspirations	- Master Plan Work – Largely completed - finalising the Plans to be submitted into the LTP. - Hapū have requested a ranger in the valley.	- Starting Wayfinding and signage - Te Pou Takawaenga to discuss potential opportunities with elected members Responsibility: Spaces & Places / Te Pou Takawaenga
	Tamarāwaho Crescent. Revisit the maintenance contract for this council esplanade to instead contract with the hapū nursery development entity to undertake maintenance (Te Mahi a Nuku).	- TCC Staff have met with hapū reps to begin discussions on hapū undertaking the maintenance work in this area. - The area being considered is part of the crown settlement with Nga Hapū o Ngāti Ranginui Trust of which this land parcel will ultimately be transferred to the hapū of Ngāi Tamarāwaho.	Review treaty settlement arrangements and discuss steps to transfer the land parcel to the hapū Responsibility: Spaces & Places / Legal
	Mobil Station at Chapel Street – CBD Presence. Update on where the land transfer from TCC to Ngāi Tamarāwaho is at.	- LINZ has provided their draft Agreements and Gazette Notice for the creation and transfer of the new parcels of land to both TCC and Puwhenua. Simpson Grierson (TCCs lawyer) is communicating with Elvin+Co (Puwhenuas lawyer) regarding the drafts and any comments to send back to LINZ. - An easement is being drafted for a right to drain stormwater over the land to be created in favour of Puwheua (but to be used/maintained by Mobil) for the existing stormwater infrastructure. - TCC and Puwhenua's respective solicitors are progressing this so no action points for now.	Solicitors are progressing easements and titles Responsibility: Strategic Property Team
	Protocol Document. Update on the status of the protocol agreement between Ngāi Tamarāwaho and TCC.	A protocol document with Ngāi Tamarāwaho is under review by the hapū.	Responsibility: Hapū
Mangatawa Marae. Tamapahore 03 Dec 2025 (Tuana Kuka)	Improved roading infrastructure on the roads around Mangatawa Marae (Tareha Lane, Truman Lane and the road to the local water reservoir)	- TCC Waters and Transport team are compiling a programme of works with engineers estimates to address road surface issues including the private roads identified Tareha Lane and Truman Lane. - These teams are liaising with the recovery team to coordinate where there is cross over.	- A report to go to council with recommendations for options on how to remove the barriers for council to assist on Māori Roadways - Transport looking to include those projects that are ready into the LTP programme Responsibility: Transport
	Investigate the possibility for a transport hub near Sandhurst Road to support the commercial and residential area.	Te Pou Takawaenga to work with the hapū to seek clarity and scope this request to submit to the relevant department.	A transport hub could be considered in spatial planning with Ngā Pōtiki and Ngāti Kaahu ki Mangatawa

			Responsibility: Te Pou Takawaenga
	Support response for hapū with the Emergency Management Plan.	- Mangatawa Marae has contact with our CDEM team who provides support to the marae. - As part of the recovery phase from the January weather event a workstream has been set up that looks at improving marae community resilience. Mangatawa Marae is included in this workstream. - Mangatawa Marae are currently undertaking renewal of the ablution blocks. - Mangatawa Marae are undertaking a phased approach to renew the buildings of the marae	Ongoing hui with hapū to support their aspirations Responsibility: Civil Defence and Emergency Management
Hei Marae. <i>Te Kapu o Waitaha</i> (Te Puke) (Yolande Tipuna)	Waiari action. Request that TCC make a concerted effort to ensure promises made are delivered.	- TCC continues to engage regularly through Waikari Kaitiaki Advisory Group (WKAG) and the WKAG operations group regarding activities at the Waiari. - At the June WKAG hui clarification on the Cultural Recognition #7 was agreed as being <i>free water to marae that whakapapa to or have been impacted by the Waiari watertake consent in the WBOPDC and TCC area</i>. It was agreed that both TCC and WBOPDC would receive an issues and options paper from staff to remit the Marae water charges for the 2026/27 period. Future remittance of water rates to Marae would be a discussion with the new Water organisation. Tangata Whenua members on WKAG would be involved in both these processes.	- Raise for consideration for inclusion in the Water Organisation Tangata Whenua relationship work plan - Issues and Options paper to Council in September regarding Cultural recognition #7 Responsibility: Te Pou Takawaenga / Operations & Infrastructure
	- Development of a pathway to Taiao regeneration. - Iwi request ecological monitoring of the Waiari.	- Te Kapu o Waitaha are seeking pathways for initiatives to grow capability in kaitiakitanga for their uri. These include Waiari - Riparian restoration, catchment work, water management and water engineering Pāpāmoa - Seaside restoration, water management. - SLR via Waters team have now engaged with Waitaha; they have been out already and will continue to work towards building capability in eco-monitoring. - TCC has led discussions about kaitiaki scholarships.	- TCC to maintain partnering with SLR and with Iwi to align and implement a monitoring plan. - WKAG to continue discussions about scholarships for Kaitiaki work. - Raise for consideration for inclusion in the Water Organisation Tangata Whenua relationship work plan Responsibility: WKAG / Te Pou Takawaenga
	Resourcing for cultural recognition opportunities allocated through WKAG	- Resourcing for cultural recognition has been allocated with project in progress. - Mahi toi as part of the cultural recognition is also underway.	- TCC to continue discussions of cultural recognition objectives and agreements - Raise for consideration for inclusion in the Water Organisation Tangata Whenua relationship work plan Responsibility: Waters / Te Pou Takawaenga
Whakaue Marae. <i>Ngāti Whakaue ki Maketu</i> 24 August 2023 (Yolande Tipuna)	Request for resourcing and assistance to develop Ngāti Whakaue ki Maketu Priority project list – the main area of interest for involvement by TCC is retreat action, and climate change erosion.	Maketu sits outside the TCC rohe, however engagement occurs regarding Te Tumu and Eastern Papamoa where Ngāti Whakaue ki Maketu have an interest.	Te Pou Takawaenga to meet with the Strategic Kaupapa Māori Manager at WBOPDC to understand how WBOPDC is supporting iwi and how TCC can assist Responsibility: WBOPRC / Te Pou Takawaenga
Moko Marae.	Renaming Taylor Reserve to Wairakei.	Multiple hui have occurred between TCC, Tangata Whenua and Taylor family.	A report for dual/renaming has been prepared by Spaces and Places for

Tapuika Iwi 4 December 2024 (Yolande Tipuna)			presentation to Council. Responsibility: Spaces & Places
	Tapuika request to proactively work with TCC on land disposals within the rohe of Tapuika	Tapuika have met with Council	Further actions dependant on outcome of discussions with Council Responsibility: Strategic Property
	Tapuika request a strong presence by TCC regarding Waiari matters, specifically supporting and progressing the cultural recognition.	Tapuika have engaged in the current cultural recognition initiative.	Raise for consideration for inclusion in the Water Organisation Tangata Whenua relationship work plan Responsibility: Te Pou Takawaenga
	Tapuika Taiao Tuku iho. Opportunity for all works around the Waiari, (planting, clearing, water management) to have a Tapuika uri priority.	- TCC continues to engage regularly through WKAG regarding activities at the Waiari. TCC awaits proposals or specific requests in relation to Tapuika uri priority across Waiari works. - Tapuika to engage in the current cultural recognition project by next WKAG hui - Mahi Toi as part of the cultural recognition is also underway.	- Tapuika capability issues sighted as reason for slowed involvement in monitoring opportunity and cultural recognition initiative. - Raise for consideration for inclusion in the Water Organisation Tangata Whenua relationship work plan Responsibility: Te Pou Takawaenga / Waters
Maungatapu Marae. Ngāti Hē (Maungatapu) 26 April 2023 (Cynthia Hamel)	Re-engage with staff and TCC on TCC-owned Wikitoria St properties regarding lease and possible sale / transfer to hapū.	The hapū want to re-establish discussions with Council about the use of the Wikitoria St properties.	On 12 August 2026 hapū will meet with the Property team to discuss Responsibility: Property Team / Hapū
	Rangataua Waahi Tapu areas.	- The hapū have made submissions on the stormwater issues. - There is no funding in the Annual Plan, but this work will need to be programmed into the new water Council Controlled Organisation.	Raise for consideration for inclusion in the Water Organisation Tangata Whenua relationship work plan Responsibility: Te Pou Takawaenga
Hairini Marae. Ngāi Te Ahi (Hairini) 10 April 2024 (Cynthia Hamel)	Opening of Hairini bus lane proposed 7pm – 6am, weekends and school holidays.	No change as the continuation of the trial is dependent on the 15th Avenue to Turret Road project.	No actions needed at this stage. Responsibility: Transport
	Invest in Hapū kaitiakitanga management (FTE for resource management kaupapa for Ngāi Te Ahi and Ngāti Hē).	The tangata whenua engagement review recognises that capacity and capability of representation continue to be a challenge for hapū.	- Options paper to be presented at the Council meeting in early September on future engagement arrangements with tangata whenua and an implementation plan (TCC / Tangata Whenua Relationship Review) - Resourcing matters should be addressed through the LTP process. Responsibility: Strategy, Growth & Partnerships.
Waimapu Marae.	Engage with responsible agencies (eg Transport, Bay of Plenty Regional Council) regarding river debris,	Trees from private land block opposite Waimapu Marae fall into the Waimapu River and cause log jams that undermine the riverbank below the urupā.	- Te Pou Takawaenga to discuss with elected members about how to support the hapū. - Potentially link the hapū and elected members with Bay of Plenty Regional

Ngāti Ruahine (Waimapu) 22 April 2026 (Cynthia Hamel)	bridge resilience, and flood risk mitigation.	- Has been a longstanding issue for the hapū but Council are unable to action further. - BOPRC have previously been notified by Council and the hapū, but the issue remains.	Council and NZTA. Responsibility: Te Pou Takawaenga
	Provide clearer guidance on how receiving environment capacity and cultural landscape values are influencing planning decisions.	- Important for hapū to better understand the outcomes of planning decisions and how hapū input has influenced this. - Staff to consider procedures that include reports back to the hapū eg. Outcomes of cultural report recommendations.	Hapū to clarify their direction on this issue Responsibility: Hapū
	Improve early-stage engagement with tangata whenua on reforms (notably water services).	Noting the need for a process that includes tangata whenua in early engagement.	Raise for consideration for inclusion in the Water Organisation Tangata Whenua relationship work plan Responsibility: Te Pou Takawaenga
	Continue committee-level dialogue as a monitoring and governance forum, not just an information channel.	The tangata whenua engagement review recognises that role and responsibilities of existing engagement mechanism are unclear and communication channels continue to be challenging.	Options paper to be presented at the Council meeting in early September on future engagement arrangements with tangata whenua and an implementation plan. Responsibility: Strategy, Growth & Partnerships.
	Establishment of a hapū urupā at Poike.	Spaces & Places have met with the hapū representative to progress discussions about the potential development of an urupā at Poike (Windermere).	Te Pou Takawaenga to meet with elected members to discuss support for this. Responsibility: Spaces & Places / Te Pou Takawaenga
Mercury Baypark Ngā Pōtiki 25 June 2025 (Keren Paekau)	Ngā Pōtiki Spatial Plan	- In July, the 3 Councils presented an update on the RSP process to the Combined Tangata Whenua Forum (CTWF), including the Tangata Whenua engagement in the Regional Spatial planning process. - New Planning Bill will be enacted in September 2026.	- Next steps agreed was that staff can scope out the roles and responsibilities of tangata whenua representation at both the Spatial Planning Committee and Secretariat level and make recommendations back to the CTWF in September what this should look like. - Application to the Iwi/Hapū Management Plan Fund Responsibility: BOPRC / Ngā Pōtiki
	Engagement on Infrastructure – Long term plan for infrastructure and growth	- Following the May and July hui, TCC and Ngā Pōtiki have continued progressing the Te Maunga Memorandum of Understanding (MoU) associated work programme. - The parties agreed that the MoU should focus on how TCC and Ngā Pōtiki will work together, including engagement, decision-making and relationship principles. Specific Te Maunga issues and projects will be managed through a supporting work programme/addendum. - Priority areas identified for ongoing discussion include MoU principles, future growth and development at Te Maunga, the future Water Services Organisation, and surplus land matters.	- Continue developing the MoU principles and relationship framework. - Progress agreed actions from the July hui, including work relating to surplus land, environmental restoration, kaitiaki monitoring, and future Water Services Organisation arrangements. - Report back to Council later in 2026 on MoU progress and associated funding requirements. Responsibility: Strategy, Growth and Partnerships, Operations & Infrastructure, Ngā Pōtiki
	Marae – Emergency management	Council will consider a paper through the LTP process to provide support for Marae in October/November. Matters being considered include: Roading, water infrastructure and emergency management	Staff to draft a paper for LTP process Responsibility: Strategy, Growth and Partnerships

11 DISCUSSION OF LATE ITEMS

12 CLOSING KARAKIA